

# Douglas County Criminal Justice Coordinating Council

Presentation to City of Lawrence  
Commission  
July 28, 2020

# History

- Council was established by the Douglas County Commission March 9, 2016
- Hired a Criminal Justice Coordinator August, 2016
- Hired a Data Analyst December, 2016

# Purpose Statement

The purpose of the Council is to provide a working forum to support communication and collaborative coordination between and among key criminal justice system officials, advisory bodies, agencies, departments and community members to promote public health, public safety and an effective, equitable and efficient criminal justice system in our community.

# Key Values and Beliefs

- Public Safety
- Collaboration
- Communication
- Cooperation
- Equitable treatment of all citizens regardless of race, gender, religion, sexual orientation or economic status
- Improving the lives of persons going through the criminal justice system

# Strategic Plan

- Goal 1: Reduce the Rate of Incarceration
- Goal 2: Addressing Disproportionate Minority Contact
- Goal 3: Improve Criminal Justice Data Collection and Analysis
- Goal 4: Crime Prevention
- Goal 5: Improve CJCC Communication with the Community
- Goal 6: Juvenile Justice Reform
- Goal 7: CJCC Infrastructure Development

# Membership

Name	Position
Judge James McCabria	Chief Judge of the Seventh District
Judge Scott Miller	Lawrence Municipal Judge
Sheriff Randy Roberts	Douglas County Sheriff
Charles Branson	District Attorney
Chief Mike Pattrick	Baldwin City Police Chief
Chief Wes Lovett	Eudora Police Chief
Chief Chris Keary	University of Kansas Police Chief
Chief Anthony Brixius	Lawrence Police Chief
Pam Weigand (Chair)	Director of Criminal Justice Services
Patrick Schmitz	CEO Bert Nash Mental Health Center
Lori Alvarado	Chief Executive Officer of DCCCA
Michelle Derusseau	Douglas County Commissioner
Jennifer Ananda	Lawrence City Commissioner
Sarah Plinsky	County Administrator
Carrie Neis	Director of Douglas County Reentry
Bob Tryanski	Director of Behavioral Health Projects
Melinda Zilliox	Representative from Court Services
Shaye L. Downing	Criminal Defense Attorney
Professor Charles Epp	Individual with expertise
Sarah Jane Russell	Community Representative
Darren Canady	Community Representative
Tamara Cash	Community Representative
Anthony Sanchez	Community Representative

# Criminal Justice Coordinating Council

Crisis Intervention Team Council	Racial and Ethnic Disparities for Justice Involved	Incarceration Alternatives RESEARCH/IMPLEMENTATION	Incarceration Alternatives EVALUATION	Mobile Crisis Response Team	Stepping Up Initiative
<b>Task</b> Training	<b>Task</b> Law Enforcement Contact Study Peer Learning Network Training	<b>Task</b> Step-down Housing Enhanced Diversion	<b>Task</b> DA Women's SUD Diversion Behavioral Health Court House Arrest Drug Court Assess Identify Divert Pretrial Release	<b>Task</b> Pre-Law Enforcement Intervention Substance Abuse Crisis 24 hour crisis lines Post-crisis support	<b>Task</b> Sequential Intercept Mapping Justice Center Report Recommendations
<b>Council Champion</b> Mike Brouwer <b>Co-Chair</b> Sgt. James Druen Sgt. Ryan Halsted	<b>Council Champion</b> Jennifer Ananda <b>Chair</b> Mike Brouwer	<b>Council Champion</b> Anthony Sanchez <b>Chair</b> Claudia Fisher	<b>Council Champion</b> Pam Weigand <b>Chair</b> Shannon Young	<b>Council Champion</b> Patrick Schmitz <b>Chair</b> Capt. Kevin Joles Nicole Rials	<b>Council Champion</b> Carrie Neis <b>Chair</b> Paul Leffingwell
<b>Members</b> 43 members	<b>Members</b> Jolene Anderson DA Charles Branson Undersheriff Bunting Tamara Cash Michelle Derousseau Sandra Dixon Shaye Downing Charles Epp Edith Guffey Jill Jolicoeur LeTiffany Obozele Patrick Schmitz Pam Weigand	<b>Members</b> Lori Alvarado Chris Coleman Michael Clarke Mathew Faulk Captain Wes Houk Libby Keogh Judge James McCabria Judge Scott Miller Marsha Page-White Pam Weigand	<b>Members</b> Susan Benkelman Chris Coleman Tamara Cash Annie Curtiss Matthew Faulk Trent Garber Mike Gaughan Dakota Loomis Libby Keogh Nicole Rials Mark Simpson	<b>Members</b> DC James Anguiano Stacey Cooper Ryan Halsted Derrick Hurst Chief Chris Keary Monica Kurtz Ed Lobdell Chief Wes Lovett Capt Trent McKinnley Steven O'Neill Chief Mike Patrick Dr. Caleb Trent Kristin Vernon Bob Tryanski	<b>Members</b> Chasty Baber Annie Curtiss Sandra Dixon Suzanne Ellis Susan Hadl Captain Wes Houk Derrick Hurst Ed Lobdell Nicole Rials Lance Saylor Bob Tryanski Shannon Young Sharon Zehr

# Key Issues

- Jail Capacity
  - National Average = 3.3 per 1,000
  - Kansas Average = 3.2 per 1,000
  - Douglas County = 1.6\* pre-COVID, 1.18 today
- Mental Illness in the Criminal Justice System
  - 2014 = 18% of jail bookings
  - 2017-19 = 7% of jail bookings
- Kansas District Courts
  - Lowest funded court system in the country
  - 3<sup>rd</sup> highest case load in the State
- Racial Inequities
  - Black people arrested at a higher rate than their representation in the population
  - Black and Native America people stay in jail longer than white people

\* *Lowest in State of Kansas*

# Criminal Justice Coordinating Council

## Prior to 2016

*Collaboration was Project Specific*

Resolution to join Stepping Up passed by Commission, October 2015

Crisis Intervention Team training, CIT Council was healthy and conducting it's own training.

Limited collaboration between law enforcement patrol and Bert Nash

18% of people booked into the Douglas County Correctional Facility, diagnosed with a serious mental illness (SMI).

## Happening Now

*23 Council Members/2 FTE*

### Stepping Up Initiative

Selected as an Innovator County. Selected to County Justice Peer Learning Network.

Over 60% of Douglas County Law Enforcement Officers trained. CIT Council is supported by CJCC.

Mental Health Clinician embedded with Lawrence Police Department (Co-responder). Integrated Crisis Team at LMH Emergency Department.

Three year average of 7% (2017,2018,2019). Screening and Assessment in the DCCF is stored electronically. Data can be aggregated to inform decision making.

## Future Projects

*On-going through CJCC*

State of Kansas to fund Virtual Technical Assistance Center for all counties.

Training for Corrections Officers.

Sequential Intercept Mapping with SAMHSA.

Expand Co-responder to entire County. Add Mobile Crisis Response Team.

GOAL, reduce SMI bookings to 5%? (avg. of US population). Electronically track connection to services post-release. Decrease length of stay and recidivism for SMI.

## Racial and Ethnic Disparities in the Criminal Justice System

Lawrence Police Dept. providing Implicit Bias training to staff (since 2012)

No data

All five law enforcement agencies participating in Stop/Contact Study.

DCCF reports jail demographics weekly

City of Lawrence and Douglas County joined the Government Alliance for Race and Equity.

Selected to County Justice Peer Learning Network.

Implicit Bias training for the CJCC

Follow-up on recommendations from Stop/Contact Study.

Evaluate programs and decisions, using the Racial Equity Toolkit (GARE)

Survey employees for illicit bias.

Provide criminal justice specific training for Implicit bias to all staff.

## Prior to 2016

Fractured, difficulty mining data, struggled to analyze.

## Happening Now

Hired Criminal Justice Data Analyst, 2016.

Joined Arnold Ventures Data Driven Justice Initiative. National Implementation Academy.

Implemented My Resource Connection.

Selected by CSG Justice Center for data-dive project. National model for mental health/criminal justice data.

## Future

Improving Data for Decision Making on:

- Substance Use in CJ system
- High Utilizers of CJ and Human Services
- Program Evaluation

MyRC tracking referrals, to be piloted with Johnson County.

Establish a criminal justice data collaborative

### Data

### Diversion

Alcohol and Drug Education Program (ADEP)  
Adult Criminal Diversion Program

Juvenile Immediate Intervention Program

Women's Substance Use Disorder Prosecutor Led Diversion Program.

Behavioral Health Court

Expand Prosecutor Led Program to men?

Enhance Diversion with monitoring.

### Specialty Courts

Mental Health Court recommended by Husky and Associates.

Behavioral Health Court has served over 46 clients

Drug Court pilot, 2020

Evaluate for outcomes and capacity.

### Pretrial Release

Bond Supervision Program served average of 5 clients. Risk assessment was for Failure to Appear only.

Pretrial Release Program – 4 staff, screening daily, over 900 clients served in 3+ years. NO COST to CLIENT

Lawrence Municipal Court releases jail bookings on Own Recognizance bond. NO CASH required

Electronic notification to appear (NTA)

Validation of pretrial assessment tool.

Expand to City of Lawrence Municipal Court

Expand electronic notification to NTA's.

Evaluate for outcomes and capacity.

## Prior to 2016

## Happening Now

## Future

### Douglas County Correctional Facility

Reentry Program; 3 staff

Facility Programs; 1 staff

Bert Nash Mental Health; 2 staff

Reentry Program; 4 staff

Facility Programs; 1 staff

Bert Nash Mental Health; 4 staff

AID Program

Screening/Assessment Data (electronic)

Connection to Treatment Pretrial

DCCCA; 1 staff

Addiction Psychoeducational Programming

Assessment – Connection to Treatment

Medication Assisted Treatment Program

Increase dosage of services for clients' transition

Improve data collection on connection to care

New goal setting coming from Stepping Up

Increase capacity

# National Assistance

**Dr. Margaret Severson**, University of Kansas School of Social Welfare

**Dr. Jason Matekowski**, University of Kansas School of Social Welfare

**Dr. Allen Beck**, Justice Concepts

**Aaron Johnson**, Director Pretrial Services Santa Clara, CA; Committee Chair National Association of Pretrial Services Agencies

**Rise Haneberg**, Deputy Division Director, Council for State Governments Justice Center

**Kati Habert**, Program Director, Council for State Governments Justice Center

**Sheila Tillman**, Senior Policy Advisor, Council for State Governments Justice Center

**Chenise Bonilla**, Senior Policy Advisor, Council for State Governments Justice Center

**Nastassia Walsh**, Program Manager, National Association of Counties

**Kathy Rowlings**, Justice Program Manager, National Association of Counties

**Lynn Overman**, Vice President for Data Driven Justice Initiative, Laura and John Arnold Foundation

**Travis Parker**, Senior Project Associate with Policy Research Associates, INC

**Melissa Neal**, Senior Project Associate with Policy Research Associates, INC

**Tisha Wiley**, Assistant Director for Criminal Justice at the National Institute on Drug Abuse

**Jack McDevitt, Ph.D.**, Northeastern University, Director, Institute on Race and Justice Professor of the Practice, School of Criminology and Criminal Justice

**Janice A. Iwama, Ph.D.** Assistant Professor, Department of Justice, Law & Criminology American University

**Deason Criminal Justice Reform Center, Southern Methodist University**

**The John D. and Catherine T. MacArthur Foundation: Safety and Justice Challenge**, County Justice Peer Network

**National Center for State Courts**, Court Case Processing Learning Collaborative

**GAINS Center**

# National Recognition

**2017** selected by SAMHSA as a best practice site at the Best Practice Implementation Academy

**2017** selected by Arnold Ventures for the Data Driven Justice Institute

**2018** selected by national partners as a Stepping Up Initiative Innovator County

**2018** selected by the CSG Justice Center for data intensive study

**2018** received SAMSHA grant for Trauma Informed Care in the Justice System

**2019** selected by the MacArthur Foundation into the County Justice Peer Learning Network

**2020** received SAMSHA grant for SIM Mapping

**2020** selected by the National Center for State Courts and CSG Justice Center into the Case Procession Learning Collaborative

# Opportunities for City of Lawrence

- Participating in Criminal Justice Data Collaborative
  - City of Lawrence Municipal Court has assigned staff
  - Lawrence Police Dept. has assigned staff
- Expand Co-responder Program
  - Coordinate CIT response with Emergency Communications
  - Lead the effort to expand county-wide
- Review municipal court's use of jail
- Review municipal court's use of incarceration alternatives
- Participate in Sequential Intercept Mapping Project
  - August 5, 8:00-11:00
  - August 26, 8:00-11:00
- Presentation is available by Northeastern University on Law Enforcement Contact Study and Racial Disparities