



*Certified Public Accountants*

# DOUGLAS COUNTY, KANSAS

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SINGLE AUDIT REPORT  
YEAR ENDED DECEMBER 31, 2020

DOUGLAS COUNTY, KANSAS  
SINGLE AUDIT REPORT  
Year Ended December 31, 2020

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## INDEPENDENT AUDITORS' REPORT ON THE SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS

The County Commissioners  
Douglas County, Kansas:

### **Report on Schedule of Expenditures of Federal Awards**

We have audited the accompanying schedule of expenditures of federal awards of Douglas County, Kansas, and the related municipal entity of Lawrence/Douglas County Health Department (collectively, "the County") for the year ended December 31, 2020, and the related notes (the financial statement).

### **Management's Responsibility**

Management is responsible for the preparation and fair presentation of this financial statement in accordance with the *Kansas Municipal Audit and Accounting Guide*; this includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances. Management is also responsible for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of a financial statement that is free from material misstatement, whether due to fraud or error.

### **Auditors' Responsibility**

Our responsibility is to express an opinion on this financial statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on the auditors' judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement.

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We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

**Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles**

As described in Note 2 of the financial statement, the financial statement is prepared by the County on the basis of the financial reporting provisions of the *Kansas Municipal Audit and Accounting Guide*, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statement of the variances between the regulatory basis of accounting described in Note 2 and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

**Adverse Opinion on U.S. Generally Accepted Accounting Principles**

In our opinion, because of the significance of the matter discussed in the “Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles” paragraph, the financial statement referred to above does not present fairly, in accordance with accounting principles generally accepted in the United States of America, the federal expenditures of the County for the year ended December 31, 2020.

**Opinion on Regulatory Basis of Accounting**

In our opinion, the financial statement referred to above presents fairly, in all material respects, the federal expenditures of the County for the year ended December 31, 2020, in accordance with the financial reporting provisions of the *Kansas Municipal Audit and Accounting Guide* described in Note 2.

BT & Co., P.A.

November 22, 2021  
Topeka, Kansas



Certified Public Accountants

**INDEPENDENT AUDITORS' REPORT ON COMPLIANCE FOR EACH  
MAJOR FEDERAL PROGRAM AND REPORT ON INTERNAL  
CONTROL OVER COMPLIANCE**

The County Commissioners  
Douglas County, Kansas:

**Report on Compliance for Each Major Federal Program**

We have audited Douglas County, Kansas, and the related municipal entity of Lawrence/Douglas County Health Department's (collectively, "the County") compliance with the types of compliance requirements described in the *OMB Compliance Supplement* that could have a direct and material effect on the County's major federal program for the year ended December 31, 2020. The County's major federal program is identified in the summary of auditors' results section of the accompanying schedule of findings and questioned costs.

**Management's Responsibility**

Management is responsible for compliance with federal statutes, regulations, and the terms and conditions of its federal awards applicable to its federal programs.

**Auditors' Responsibility**

Our responsibility is to express an opinion on compliance for the County's major federal program based on our audit of the types of compliance requirements referred to above. We conducted our audit of compliance in accordance with auditing standards generally accepted in the United States of America; the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States; and the audit requirements of Title 2 U.S. *Code of Federal Regulations Part 200, Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Those standards and the Uniform Guidance require that we plan and perform the audit to obtain reasonable assurance about whether noncompliance with the types of compliance requirements referred to above that could have a direct and material effect on a major federal program occurred. An audit includes examining, on a test basis, evidence about the County's compliance with those requirements and performing such other procedures as we considered necessary in the circumstances.

We believe that our audit provides a reasonable basis for our opinion on compliance for the major federal program. However, our audit does not provide a legal determination of the County's compliance.

**Opinion on Each Major Federal Program**

In our opinion, the County complied, in all material respects, with the types of compliance requirements referred to above that could have a direct and material effect on its major federal program for the year ended December 31, 2020.

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## Report on Internal Control Over Compliance

Management of the County is responsible for establishing and maintaining effective internal control over compliance with the types of compliance requirements referred to above. In planning and performing our audit of compliance, we considered the County's internal control over compliance with the types of requirements that could have a direct and material effect on each major federal program to determine the auditing procedures that are appropriate in the circumstances for the purpose of expressing an opinion on compliance for each major federal program and to test and report on internal control over compliance in accordance with the Uniform Guidance, but not for the purpose of expressing an opinion on the effectiveness of internal control over compliance. Accordingly, we do not express an opinion on the effectiveness of the County's internal control over compliance.

*A deficiency in internal control over compliance* exists when the design or operation of a control over compliance does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, noncompliance with a type of compliance requirement of a federal program on a timely basis. *A material weakness in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance, such that there is reasonable possibility that material noncompliance with a type of compliance requirement of a federal program will not be prevented, or detected and corrected, on a timely basis. *A significant deficiency in internal control over compliance* is a deficiency, or a combination of deficiencies, in internal control over compliance with a type of compliance requirement of a federal program that is less severe than a material weakness in internal control over compliance, yet important enough to merit attention by those charged with governance.

Our consideration of internal control over compliance was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control over compliance that might be material weaknesses or significant deficiencies. We did not identify any deficiencies in internal control over compliance that we consider to be material weaknesses. However, material weaknesses may exist that were not identified.

The purpose of this report on internal control over compliance is solely to describe the scope of our testing of internal control over compliance and the results of that testing based on the requirements of the Uniform Guidance. Accordingly, this report is not suitable for any other purpose.

BT & Co., P.A.

November 22, 2021  
Topeka, Kansas

DOUGLAS COUNTY, KANSAS  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
Year Ended December 31, 2020

Federal Grantor/Pass-Through Grantor/Program Title	Federal CFDA Number	Grant Number	Expenditures	Amounts Passed on to Subrecipients
U.S. Department of Agriculture:				
Passed through Kansas Department of Health and Environment:				
Special Supplemental Nutrition Program for Women, Infants and Children (WIC)	10.557	264736	\$ 323,266	\$ -
U.S. Department of the Interior:				
Fish and Wildlife Management Assistance	15.608	F18AC00812	142,000	-
ADA Viewing Platform & Picnic Shelter	15.916	20-00790	32,738	-
Total U.S. Department of the Interior			<u>174,738</u>	<u>-</u>
U.S. Department of Justice:				
COVID-19 Coronavirus Emergency Supplemental Funding Program	16.034	2020-VD-BX-1454	58,008	-
Passed through Kansas Office of the Governor:				
Victims of Crime Act	16.575	20-VOCA-11	47,283	-
Violence Against Women Formula Grants	16.588	20-VAWA-02	70,968	-
Total U.S. Department of Justice			<u>176,259</u>	<u>-</u>
U.S. Department of Transportation:				
Passed through Kansas Department of Transportation:				
Highway Safety Cluster:				
State and Community Highway Safety	20.600	PT-1198-21	872	-
U.S. Department of Treasury:				
Passed through Kansas Office of Governor:				
COVID-19 Coronavirus Relief Fund	21.019	-	21,650,476	20,986,318
COVID-19 District Court Supreme Court Grant	21.019	-	3,207	-
Passed through Kansas Supreme Court:				
COVID-19 District Court COVID CARES Act	21.019	-	23,641	-
Passed through Kansas Department of Health and Environment:				
COVID-19 Coronavirus Relief Fund/SPARK Opportunity for Kansas Local Health Departments	21.019	-	169,000	-
Total U.S. Department of Treasury			<u>\$ 21,846,324</u>	<u>\$ 20,986,318</u>

(Continued)

DOUGLAS COUNTY, KANSAS  
SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
Year Ended December 31, 2020  
(Continued)

Federal Grantor/Pass-Through Grantor/Program Title	Federal CFDA Number	Grant Number	Expenditures	Amounts Passed on to Subrecipients
U.S. Election Assistance Commission:				
Passed through Kansas Secretary of State:				
COVID-19 Help America Vote Act Grant	90.404	-	\$ 157,949	\$ -
U.S. Department of Health and Human Services:				
Passed through Kansas Department of Health and Environment:				
Public Health Emergency Preparedness	93.069	264678Z	49,913	-
Public Health Emergency Preparedness	93.074	264678Y	31,946	-
Family Planning	93.217	2641MM21PP	184,782	-
Immunization & Vaccines for Children	93.268	264315E3 OP	7,857	-
COVID-19 Supplemental Funding	93.323	COVID-19	22,000	-
COVID-19 Supplemental Funding	93.354	264COVID19	8,054	-
COVID-19 Staffing and Infrastructure Support	93.498	-	93,130	-
Child Care and Development Fund Cluster:				
Child Care Licensing	93.575	2643450K	89,272	-
Medicaid Cluster:				
Teen Pregnancy Targeted Case Management Grant	93.778	2642043	27,433	-
Chronic Disease Risk Reduction	93.991	264277M	40,000	-
Maternal & Child Health - Block Grant	93.994	264329P	57,393	-
Passed through Kansas Department for Children and Families:				
Temporary Assistance for Needy Families	93.558	CSS-2017-FI-03-G	178,815	-
Total U.S. Department of Health and Human Services			<u>790,595</u>	<u>-</u>
U.S. Department of Homeland Security:				
Passed through Kansas Adjutant General:				
Emergency Management Performance Grants	97.042	EMK-2020-EP-00001	96,159	-
Total federal awards expenditures			<u>\$ 23,566,162</u>	<u>\$ 20,986,318</u>

See accompanying notes to schedule of expenditures of federal awards



DOUGLAS COUNTY, KANSAS  
NOTES TO SCHEDULE OF EXPENDITURES OF FEDERAL AWARDS  
December 31, 2020

1 - Basis of Presentation

The accompanying schedule of expenditures of federal awards (the Schedule) includes the federal grant activity of Douglas County, Kansas and the Lawrence/Douglas County Health Department (collectively, “the County”) under programs of the federal government for the year ended December 31, 2020. The information in this Schedule is presented in accordance with the requirements of Title 2 U.S. *Code of Federal Regulations* Part 200, *Uniform Administrative Requirements, Cost Principles, and Audit Requirements for Federal Awards* (Uniform Guidance). Therefore, some amounts presented in this schedule may differ from amounts presented in, or used in the preparation of, the financial statements. Because the Schedule presents only a selected portion of the operations of the County, it is not intended to and does not present the financial position of the County.

2 - Summary of Significant Accounting Policies

Expenditures reported on the Schedule are reported on a regulatory basis of accounting. This basis is designed to follow the financial reporting provisions of the *Kansas Municipal Audit and Accounting Guide*, which is a basis of accounting other than accounting principles generally accepted in the United States of America. The expenditures on the Schedule are recognized following the cost principles contained in the Uniform Guidance, wherein certain types of expenditures are not allowable or are limited as to reimbursement.

The County has not elected to use the 10-percent de minimis indirect cost rate as allowed under the Uniform Guidance.

DOUGLAS COUNTY, KANSAS  
 SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
 Year Ended December 31, 2020

**Section I - Summary of Independent Auditors' Results**

Financial Statement

Type of report issued on whether the financial statement audited was prepared in accordance with GAAP:	Adverse
Type of auditors' report issued on the basis of accounting used by the County and Health Department:	Unmodified – Regulatory Basis
Internal control over financial reporting:	
Material weaknesses identified:	None
Significant deficiencies identified that are not considered to be material weaknesses:	2020-001
Noncompliance material to the financial statement noted:	None

Federal Awards

Types of auditors' report issued on compliance for major programs:	Unmodified
Internal control over major programs:	
Material weaknesses identified:	None
Significant deficiencies identified that are not considered to be material weaknesses:	None noted
Any audit findings that are required to be reported in accordance with Section 2 CFR 200.516(a):	None

Identification of major programs:

<u>CFDA Number</u>	<u>Name of Federal Program or Cluster</u>
21.019	Coronavirus Relief Fund
Dollar threshold used to distinguish between Type A and Type B programs:	\$ 750,000
Auditee qualified as low-risk auditee:	No

(Continued)

DOUGLAS COUNTY, KANSAS  
SCHEDULE OF FINDINGS AND QUESTIONED COSTS  
(Continued)

**Section II – Financial Statement Findings**

**Finding 2020-001 Significant Deficiency**

*Prior Reference Number:* 2019-001

*Condition:* Purchase orders under \$ 20,000 can be created and approved by the same person.

*Cause:* The new ERP system implemented in 2015 allows for the same person to both enter and approve the purchase orders they have entered, primarily in those departments that are small, though all purchase orders over \$ 20,000 require an additional approval from at least the department making the purchase.

*Effect:* A lack of controls and procedures could result in a misstatement to the financial statement.

*Recommendation:* There should be a separation between the entry function and the approval function to ensure that no fraudulent purchase orders are entered. Accounts payable is responsible for reviewing and approving setup of all new vendors in the system.

*Management's Response/Corrective Action Plan:* It is important to note that some departments are small enough that the department head does enter and approve the Purchase Orders. However, no vendors can be added without the approval of Accounts Payable. Also, when the invoice is presented for payment Accounts Payable reviews every invoice regardless of the dollar amount.

**Section III – Federal Award Findings and Questioned Costs**

No matters reported.