

DOUGLAS COUNTY, KANSAS

REGULATORY BASIS
FINANCIAL STATEMENT

YEAR ENDED DECEMBER 31, 2013

AND

INDEPENDENT AUDITOR'S REPORT

DOUGLAS COUNTY, KANSAS

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FINANCIAL STATEMENTS

Year Ended December 31, 2013

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INDEPENDENT AUDITOR'S REPORT

Board of County Commissioners
Douglas County, Kansas

Report on the Financial Statements

We have audited the accompanying fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances of Douglas County, Kansas and the related municipal entities of the Douglas County Extension Council, Lawrence/Douglas County Health Department and Douglas County Free Fair (collectively, Douglas County, Kansas Financial Reporting Entity), as of and for the year ended December 31, 2013, and the related notes to the financial statement.

Management's Responsibility for the Financial Statements

Management is responsible for the preparation and fair presentation of this financial statement in accordance with the Kansas Municipal Audit and Accounting Guide as described in Note IB to meet the financial reporting requirements of the State of Kansas; this includes determining that the regulatory basis of accounting is an acceptable basis for the preparation of the financial statements in the circumstances. Management is also responsible for the design, implementation and maintenance of internal control relevant to the preparation and fair presentation of the financial statement that is free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on the financial statement based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America, the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, and the Kansas Municipal Audit and Accounting Guide. Those standards require we plan and perform the audit to obtain reasonable assurance about whether the financial statement is free of material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the financial statement. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the financial statement, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the financial statement in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the financial statement.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinions.

Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles

As described in Note IB of the financial statement, the financial statement is prepared by the Douglas County, Kansas Financial Reporting Entity to meet the requirements of the State of Kansas on the basis of the financial reporting provisions of the Kansas Municipal Audit and Accounting Guide, which is a basis of accounting other than accounting principles generally accepted in the United States of America.

The effects on the financial statement of the variances between the regulatory basis of accounting described in Note IB, and accounting principles generally accepted in the United States of America, although not reasonably determinable, are presumed to be material.

Adverse Opinion on U.S. Generally Accepted Accounting Principles

In our opinion, because of the significance of the matter discussed in the “Basis for Adverse Opinion on U.S. Generally Accepted Accounting Principles” paragraph, the financial statement referred to above does not present fairly, in conformity with accounting principles generally accepted in the United States of America, the financial position of the Douglas County, Kansas Financial Reporting Entity as of December 31, 2013, or changes in financial position and cash flows thereof for the year then ended.

Opinion on Regulatory Basis of Accounting

In our opinion, the financial statement referred to above presents fairly, in all material respects, the aggregate cash and unencumbered cash balance of the Douglas County, Kansas Financial Reporting Entity as of December 31, 2013, and the aggregate receipts and expenditures for the year then ended in accordance with the financial reporting provisions of the Kansas Municipal Audit and Accounting Guide described in Note IB.

Supplementary and Other Information

Our audit was conducted for the purpose of forming an opinion on the fund summary statement of regulatory basis receipts, expenditures, and unencumbered cash balances (basic financial statement) as a whole. The supplementary and other information as listed in the table of contents are presented for analysis and are not a required part of the basic financial statement.

The supplementary information is required to be presented under the provisions of the Kansas Municipal Audit and Accounting Guide. Such information is the responsibility of management and was derived from and relates directly to the underlying accounting and other records used to prepare the basic financial statement. The information has been subjected to the auditing procedures applied in the audit of the basic financial statement and certain additional procedures, including comparing and reconciling such information directly to the underlying accounting and other records used to prepare the basic financial statement or to the basic financial statement itself, and other additional procedures in accordance with auditing standards generally accepted in the United States of America. In our opinion, the information is fairly stated in all material respects in relation to the basic financial statement as a whole, on the basis of accounting described in Note IB.

The other information has not been subjected to the auditing procedures applied in the audit of the basic financial statement, and accordingly, we do not express an opinion or provide any assurance on it.

Other Reporting Required by Government Auditing Standards

In accordance with *Government Auditing Standards*, we have also issued our report dated July 10, 2014 on our consideration of the Douglas County, Kansas Financial Reporting Entity’s internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Financial Reporting Entity’s internal control over financial reporting and compliance.

Allen, Gibbs & Houlik, L.C.
CERTIFIED PUBLIC ACCOUNTANTS

July 10, 2014
Wichita, Kansas

DOUGLAS COUNTY, KANSAS
NOTES TO THE FINANCIAL STATEMENTS

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Douglas County, Kansas
 Summary Statement of Receipts, Expenditures, and Unencumbered Cash
 Regulatory Basis
 For the Year Ended December 31, 2013

	Beginning Unencumbered Cash Balance 1/1/2013	Cash Receipts	Expenditures	Ending Unencumbered Cash Balance 12/31/2013	Add Outstanding Encumbrances and Accounts Payable	Ending Cash Balance 12/31/2013
GOVERNMENTAL TYPE FUNDS:						
GENERAL FUND	\$ 2,397,814	\$ 38,170,480	\$ 38,440,504	\$ 2,127,790	\$ 516,398	\$ 2,644,188
SPECIAL PURPOSE FUNDS:						
Ambulance	9	5,230,444	5,212,632	17,821	5,950	23,771
Ambulance Capital Reserve	470,120	675,466	70,080	1,075,506	-	1,075,506
Economic Development	2,575	-	-	2,575	-	2,575
Emergency Telephone Service	450,588	508,805	293,180	666,213	6,502	672,715
Employee Benefits	426,964	8,746,770	8,842,150	331,584	3,665,382	3,996,966
Motor Vehicle Operations	57,957	714,166	701,877	70,246	14,784	85,030
Road & Bridge	557,877	5,841,986	5,759,373	640,490	70,723	711,213
Special Alcohol	8,362.00	22,884	18,541	12,705	-	12,705
Special Building	353,929	338,080	111,021	580,988	-	580,988
Special Liability	207,114	11,096	85,289	132,921	-	132,921
Special Parks & Recreation	110,109	13,618	100,000	23,727	-	23,727
Youth Services-Juv Detention	470,906	1,438,645	1,547,020	362,531	37,945	400,476
Youth Services Grants	574,452	558,827	635,898	497,381	7,515	504,896
Community Correction Plan	2,316	545,757	525,828	22,245	11,667	33,912
Donations	81,733	1,644	481	82,896	-	82,896
Equipment Reserve	10,690,216	4,341,507	4,340,895	10,690,828	75,111	10,765,939
Grants Programs	205,674	391,512	372,993	224,193	21,252	245,445
Prosecutor Training & Assistance	31,578	8,257	7,716	32,119	-	32,119
Register of Deeds Technology	202,418	155,069	33,339	324,148	-	324,148
Sheriff Special Use	47,934	32,174	15,002	65,106	-	65,106
Special Law Enforcement Trust	382,896	359,759	304,514	438,141	-	438,141
Special Highway Improvement	483,272	-	10,458	472,814	-	472,814
Valley View	109,226	126	-	109,352	-	109,352
TOTAL SPECIAL PURPOSE FUNDS	15,928,225	29,936,592	28,988,287	16,876,530	3,916,831	20,793,361
CAPITAL PROJECTS FUNDS						
Capital Improvement Plan	16,179,032	19,491,251	7,230,827	28,439,456	-	28,439,456
Trafficway Construction	44,721	-	44,721	-	-	-
Juvenile Detention Center Construction	1,792	-	1,792	-	-	-
CIP Sales Tax	1,507,277	469,626	-	1,976,903	-	1,976,903
TOTAL CAPITAL PROJECTS FUNDS	17,732,822	19,960,877	7,277,340	30,416,359	-	30,416,359
DEBT SERVICE FUNDS:						
Bond and Interest	376,833	517,539	568,162	326,210	-	326,210
Local County Sales Tax	3,315,161	1,986,758	2,582,920	2,718,999	-	2,718,999
TOTAL DEBT SERVICE FUNDS	3,691,994	2,504,297	3,151,082	3,045,209	-	3,045,209
BUSINESS FUNDS:						
Risk Management	(2,705)	328,088	121,689	203,694	212,394	416,088
Employee Benefit Trust	6,552,605	4,603,410	6,819,877	4,336,138	412,811	4,748,949
TOTAL BUSINESS FUNDS:	6,549,900	4,931,498	6,941,566	4,539,832	625,205	5,165,037
TOTAL COUNTY	46,300,755	95,503,744	84,798,779	57,005,720	5,058,434	62,064,154

The accompanying notes are an integral part of these financial statements.

Douglas County, Kansas
Summary Statement of Receipts, Expenditures, and Unencumbered Cash
Regulatory Basis
(Continued)
For the Year Ended December 31, 2013

	Beginning Unencumbered Cash Balance 1/1/2013	Cash Receipts	Expenditures	Ending Unencumbered Cash Balance 12/31/2013	Add Outstanding Encumbrances and Accounts Payable	Ending Cash Balance 12/31/2013
RELATED MUNICIPAL ENTITIES:						
Douglas County Extension Council	\$ 587,871	\$ 628,496	\$ 634,277	\$ 582,090	\$ -	\$ 582,090
Lawrence/Douglas County Health Dept	2,205,345	3,358,366	3,469,110	2,094,601	13,001	2,107,602
Douglas County Free Fair	54,663	289,173	291,717	52,119	-	52,119
TOTAL RELATED MUNICIPAL ENTITIES	<u>2,847,879</u>	<u>4,276,035</u>	<u>4,395,104</u>	<u>2,728,810</u>	<u>13,001</u>	<u>2,741,811</u>
TOTAL REPORTING ENTITY (Excluding Agency Funds)	<u>\$ 49,148,634</u>	<u>\$ 99,779,779</u>	<u>\$ 89,193,883</u>	<u>\$ 59,734,530</u>	<u>\$ 5,071,435</u>	<u>\$ 64,805,965</u>

Composition of Cash:	Petty Cash	\$ 2,500
	Checking Account - UMB Bank	725,757
	Repurchase Agreement - UMB Bank	84,619,000
	Investment Account - Kansas Municipal Investment Pool	1,728,039
	Certificates of Deposit - Bank of the West	1,000,000
	Money Markets - Bank of the West	4,503,417
	Certificates of Deposit - Commerce Bank	9,000,000
	Certificates of Deposit - Capitol Federal	14,500,000
	Certificates of Deposit - Central National Bank	15,478,969
	Employee Benefits Trust - Douglas County Bank	4,748,933
	Inmate Funds	10,552
	Checking Account - District Attorney	141,607
	Checking Account - Sheriff Bond Fund	7,011
	Checking Account - Sheriff Reward Fund	12,026
	Health Department	2,106,902
	Extension Council	582,090
	Free Fair Board	52,119
	Total Cash	<u>139,218,922</u>
	Less Agency Funds per Schedule 3	<u>(74,412,957)</u>
	Total Reporting Entity (Excluding Agency Funds)	<u>\$ 64,805,965</u>

The accompanying notes are an integral part of these financial statements.

DOUGLAS COUNTY, KANSAS
NOTES TO THE FINANCIAL STATEMENTS
DECEMBER 31, 2013

I. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

A. Municipal Financial Reporting Entity

Douglas County, Kansas (County) is organized under the laws of the State of Kansas (Kansas or State) and is governed by a three member commission. This regulatory financial statement presents the County and its related municipal entities. The related municipal entities are included in the County's reporting entity because they were established to benefit the County and/or its constituents. Each related municipal entity has a December 31 year end.

Related Municipal Entities

The Douglas County Extension Council (Council) provides services in such areas as Community Development, agriculture, home economics and 4-H clubs to all persons in the County. The Council is governed by an elected nine-member executive board. The County levies taxes for the support of the Council.

The Lawrence/Douglas County Health Department (Health Department) provides health care and education to citizens of the County. It is governed by a five-member board (two members are appointed by the County, two by the City of Lawrence, and one is jointly appointed). The City of Lawrence provides office space for the Health Department. The County provides funding through the annual appropriation of the health fund tax levy.

The Douglas County Free Fair (Free Fair) manages and controls the business of the fair association and its property. The Free Fair's Board of Directors, representing each township within the County, is appointed by the County Commission. The County provides an annual appropriation to the Free Fair.

Separate financial statements are not available for each of the related municipal entities.

B. Fund Types and Basis of Accounting

1. Regulatory Basis Fund Types

The accounts of the County are organized on the basis of funds, each of which is considered to be a separate accounting entity. The operations of each fund are accounted for separately. Funds are classified into three categories: governmental, fiduciary, and business. Within each of these three categories there are one or more fund types. The County uses the following fund types:

Governmental Fund Types

These are the funds through which most governmental functions typically are financed. The funds included in this category are as follows:

General Fund - This fund is the chief operating fund and was established to account for resources devoted to financing the general services that the County performs for its citizens. General tax revenues and other sources of revenue used to finance the fundamental operations of the County are included in this fund. This fund is charged with all costs of operating the government for which a separate fund has not been established.

Special Purpose Funds - These funds are established to account for the proceeds of specific tax levies and other revenue sources (other than tax levies for long-term debt or major capital projects) that are intended for specified purposes.

Debt Service Funds - These funds are established for the purpose of accumulating resources, including tax levies, for the payment of interest and principal on long-term general obligation debt.

Capital Project Funds - These funds account for debt proceeds and other financial resources to be used for the acquisition or construction of major capital facilities or equipment.

Business Fund Types

Internal Service Funds - These funds are used to account for risk management reserves, workers' compensation reserves, and health, dental and life reserves, which are services provided to other departments on a cost-reimbursement basis.

Fiduciary Fund Types

Agency Funds - These funds are used to report assets held by the municipal reporting entity in a purely custodial capacity (county treasurer tax collection accounts, etc.).

2. Regulatory Basis of Accounting

Regulatory Basis of Accounting and Departure from Accounting Principles Generally Accepted in the United States of America. The Kansas Municipal Audit and Accounting Guide (KMAAG) regulatory basis of accounting involves the recognition of cash, cash equivalents, marketable investments, and certain accounts payable and encumbrance obligations to arrive at a net unencumbered cash and investments balance on a regulatory basis for each fund, and the reporting of changes in unencumbered cash and investments of a fund resulting from the difference in regulatory basis receipts and regulatory basis expenditures for the fiscal year. All recognized assets and liabilities are measured and reported at cost, unless they have been permanently impaired and have no future cash value or represent no future obligation against cash. The KMAAG regulatory basis does not recognize capital assets, long-term debt, accrued receivables and payables, or any other assets, liabilities or deferred inflows or outflows, other than those mentioned above.

The municipality has approved a resolution that is in compliance with K.S.A. 75-1120a(c), waiving the requirement for application of generally accepted accounting principles and allowing the municipality to use the regulatory basis of accounting.

C. Deposits and Investments

The County Treasurer maintains a cash and investment pool that is available for use by all funds. The pool has the general characteristics of demand deposit accounts in that each fund may deposit additional cash at any time and also effectively may withdraw cash at any time without prior notice or penalty. The pooled cash is invested to the extent available in authorized investments. In addition, cash and investments are separately maintained by other County officials and departments, third party trustees and fiscal agents.

The County's cash is considered to be active funds by management and is invested according to KSA 9-1401. The statute requires that banks eligible to hold active funds have a main or branch bank in the county and that the bank provide an acceptable rate for active funds.

Earnings from the investments are allocated to the general fund. Investments for the County as of December 31, 2013 consisted of certificates of deposit, repurchase agreements, investments in the Kansas Municipal Investment Pool, and a money market fund, which are recorded at cost.

The County's investment policy and Kansas law (K.S.A. 12-1675 - 12-1677) allow monies not otherwise regulated by statute to be invested in:

1. Temporary notes of Douglas County, Kansas.
2. Time deposits, open accounts, or certificates of deposits with maturities of not more than two years.
3. Repurchase agreements with commercial banks, or state or federally chartered savings and loan associations that have offices located in Douglas County, Kansas.
4. U.S. Treasury bills or notes with maturities not exceeding two years.
5. U.S. government agency securities with a maturity of not more than four years.
6. The municipal investment pool fund operated by the Kansas Treasurer. This pool is not an SEC registered pool. The Pooled Money Investment Board (PMIB) provides the regulatory oversight for this pool.
7. A municipal investment pool established through the trust department of commercial banks that have offices located in Douglas County, Kansas.

In addition, the County's investment policy and Kansas law (K.S.A. 10-131) allows investment of the proceeds of bonds and temporary notes in the following in addition to those stated above:

1. U.S. government and agency obligations.
2. Time deposits with banks and trust companies in Douglas County, Kansas.
3. FNMA, FHLB, and FHLMC obligations.
4. Collateralized repurchase agreements.
5. Investment agreements with financial institutions, including broker/dealers whose obligations are rated in one of the three highest rating categories by either Moody's or Standard & Poor's.
6. Mutual funds whose portfolio consists entirely of obligations of the U.S. government, U.S. government agencies, FLMA, FHLB, and FHLMC.
7. Certain Kansas municipal bonds.

II. STEWARDSHIP, COMPLIANCE, AND ACCOUNTABILITY

A. Budgetary Information

Kansas statutes require an annual operating budget be legally adopted for the general fund, special purpose funds (unless specifically exempted by statute), debt service funds, and certain business funds. Although directory rather than mandatory, the statutes provide for the following sequence and timetable of the legal annual operating budget:

- * Preparation of the budget for the succeeding calendar year on or before August 1.
- * Publication of the proposed budget and notice of public hearing in the local newspaper on or before August 5.
- * Public hearing on or before August 15, but at least 10 days after publication of notice of hearing.
- * Adoption of the final budget on or before August 25.

The County has the following levels of budget control:

- * The legal level of control is established at the fund level by Kansas statutes.
- * As allowed by Kansas statute, the governing body can increase the fund level expenditures from the originally adopted budget by amending the budget. An amendment may only be made for previously unbudgeted increases in regulatory receipts other than ad valorem taxes. To do this, a notice of public hearing to amend the budget must be published in the local newspaper. At least 10 days after the publication, the hearing may be held and the governing body may amend the budget at that time.

Budget comparison statements are presented for each budgeted fund showing actual receipts and expenditures compared to legally budgeted receipts and expenditures. These statements are shown at the legal level of control, which is at the fund level. Budgetary data in the financial statements represent the amended budget amounts.

All legal operating budgets are prepared using the regulatory basis of accounting. Regulatory receipts are recognized when cash is received. Expenditures include disbursements, accounts payable, and encumbrances, with disbursements being adjusted for prior year's accounts payable and encumbrances. Encumbrances are commitments for future payments and are supported by a document evidencing the commitment, such as purchase order or contract. All unencumbered appropriations (legal budget expenditure authority) lapse at year-end except for capital project funds appropriations, which are carried forward until such time as the project is completed or terminated. Encumbered appropriations are not reappropriated in the ensuing year's budget but are carried forward until liquidated or canceled.

A legal operating budget is not required for capital project funds, internal service funds, fiduciary funds, and the following special purpose funds:

Ambulance Capital Reserve	Register of Deeds Technology
Community Correction Plan	Sheriff Special Use
Donations	Special Law Enforcement Trust
Equipment Reserve	Special Highway Improvement
Grants Programs	Youth Services Grants
Prosecutor Training & Assistance	Valley View

Spending in the above funds that are not subject to the legal budget requirements is controlled by federal regulations, other statutes, or by the use of internal spending limits established by the governing body.

III. DETAILED NOTES ON THE FUNDS AND ACCOUNTS

A. Deposits and Investments

Deposits - At year end, the carrying amount of deposits for the County was \$48,368,465 and the bank balance was \$48,288,247.

Investments - As of December 31, 2013, the County had the following investments and maturities:

Investment Type	Fair Value	Investment Maturity	Percentage of Investments	Rating
		Less than 1 Year		
Money Market Funds	\$ 4,506,918	\$ 4,506,918	5%	Unrated
Kansas Municipal Investment Pool	1,728,039	1,728,039	1.9%	AAAf/S1+
Repurchase Agreements	84,619,000	84,619,000	93.1%	AAA
Total Fair Value	<u>\$ 90,853,957</u>	<u>\$ 90,853,957</u>		

Custodial Credit Risk. Custodial credit risk is the risk that, in the event of a bank failure, or failure of the counterparty, the County will not recover the value of its investments or deposits that are in possession of an outside party. State statutes require the County's deposits in financial institutions to be entirely covered by federal depository insurance or by collateral held under a joint custody receipt issued by a bank within the State of Kansas, the Federal Reserve Bank of Kansas City, the

Federal Home Loan Bank of Topeka, or Wells Fargo Bank except during designated “peak periods” when required coverage is 50%. As of December 31, 2013, the County’s deposits were fully covered and not exposed to custodial credit risk.

At December 31, 2013, the County had invested \$1,728,039 in the State’s municipal investment pool. The municipal investment pool is under the oversight of the Pooled Money Investment Board. The board is comprised of the State Treasurer and four additional members appointed by the State Governor. The board reports annually to the Kansas legislature. State pooled monies may be invested in direct obligations of, or obligations that are insured as to principal and interest, by the U.S. government or any agency thereof, with maturities up to four years. No more than ten percent of those funds may be invested in mortgage-backed securities. In addition, the State pool may invest in repurchase agreements with Kansas banks or with primary government securities dealers.

Credit Risk. State law limits the types of investments that the County may make. The County’s investment policy does not add any further limitations.

Concentration of Credit Risk. State statutes place no limit on the amount the County may invest in any one issuer as long as the investments are adequately secured under K.S.A. 9-1402 and 9-1405.

Interest Rate Risk. State law limits investments in U.S. Treasury bills or notes and agency securities to those with maturities not exceeding two or four years, respectively, as discussed in Note I.C.

B. Long-Term Debt

Changes in long-term debt were as follows:

<u>Issue</u>	<u>Interest Rates</u>	<u>Date of Issue</u>	<u>Amount of Issue</u>	<u>Date of Final Maturity</u>	<u>Balance Beginning of Year</u>	<u>Additions</u>	<u>Reductions/ Payments</u>	<u>Balance End of Year</u>	<u>Interest Paid</u>
<u>Douglas County:</u>									
General Obligation Bonds - Governmental Funds:									
Series 2004A - Sales Tax Bonds	2.13 - 5.00%	02/01/04	13,650,000	08/01/19	\$ 2,095,000	\$ -	\$ 2,095,000	\$ -	\$ 79,125
Series 2006A General Obligation Bonds	3.80 - 4.75%	08/15/06	255,000	09/01/16	115,000	-	115,000	-	2,769
Series 2008 General Obligation Bonds	4.00 - 4.75%	09/15/08	280,000	09/01/28	240,000	-	10,000	230,000	10,688
Series 2009A GO Improvement Bonds	2.63 - 4.25%	10/01/09	2,445,000	09/01/30	2,380,000	-	40,000	2,340,000	90,300
Series 2012A Sales Tax Refunding Bonds	2-3%	06/04/12	5,985,000	08/01/16	5,980,000	-	50,000	5,930,000	172,550
Series 2012B Sales Tax Refunding Bonds	.65-2%	06/04/12	6,020,000	08/01/19	5,920,000	-	95,000	5,825,000	91,245
Series 2012C General Obligation Bonds	2.000%	06/04/12	550,000	09/01/15	540,000	-	215,000	325,000	10,800
Series 2012D Taxable GO Bonds	1.45-2.55%	06/04/12	240,000	08/01/21	220,000	-	20,000	200,000	4,400
Series 2012E General Obligation Bonds	2.625-4%	09/05/12	175,000	08/01/32	175,000	-	5,000	170,000	5,405
Series 2013 GO Refunding and Sales Tax Bonds	2.00-4.50%	07/22/13	14,315,000	08/01/33	-	14,315,000	-	14,315,000	-
Total Bonded Indebtedness					\$ 17,665,000	\$ 14,315,000	\$ 2,645,000	\$ 29,335,000	\$ 467,282

Funding received from the various bonds issuances was used to provide financing for improvements to certain roadways, sewers, the juvenile detention facility, judicial center, courthouse, spillway, fairground facilities, portions of the health department, communications system improvements, and a public works facility.

Maturities of long-term debt are as follows:

	YEAR									Total
	2014	2015	2016	2017	2018	2019-2023	2024-2028	2029-2033		
PRINCIPAL:										
<u>Douglas County:</u>										
General Obligation Bonds - Governmental Funds:										
Series 2008 General Obligation Bonds	\$ 10,000	\$ 10,000	\$ 10,000	\$ 15,000	\$ 15,000	\$ 75,000	\$ 95,000	\$ -	\$ -	\$ 230,000
Series 2009A GO Improvement Bonds	50,000	110,000	115,000	115,000	120,000	655,000	805,000	370,000	-	2,340,000
Series 2012A Sales Tax Refunding Bonds	1,225,000	2,460,000	2,245,000	-	-	-	-	-	-	5,930,000
Series 2012B Sales Tax Refunding Bonds	1,165,000	60,000	65,000	790,000	1,980,000	1,765,000	-	-	-	5,825,000
Series 2012C General Obligation Bonds	235,000	90,000	-	-	-	-	-	-	-	325,000
Series 2012D Taxable GO Bonds	25,000	25,000	20,000	20,000	25,000	85,000	-	-	-	200,000
Series 2012E General Obligation Bonds	5,000	5,000	5,000	5,000	10,000	50,000	50,000	40,000	-	170,000
Series 2013 GO Refunding and Sales Tax Bonds	30,000	1,000,000	30,000	-	-	3,070,000	4,570,000	5,615,000	-	14,315,000
TOTAL PRINCIPAL	\$ 2,745,000	\$ 3,760,000	\$ 2,490,000	\$ 945,000	\$ 2,150,000	\$ 5,700,000	\$ 5,520,000	\$ 6,025,000	\$ -	\$ 29,335,000
INTEREST:										
General Obligation Bonds - Governmental Funds:										
Series 2008 General Obligation Bonds	\$ 10,288	\$ 9,888	\$ 9,487	\$ 9,087	\$ 8,488	\$ 32,688	\$ 14,013	\$ -	\$ -	\$ 93,939
Series 2009A GO Improvement Bonds	89,250	87,938	84,638	81,188	77,450	323,875	183,438	23,800	-	951,577
Series 2012A Sales Tax Refunding Bonds	162,575	122,700	50,550	-	-	-	-	-	-	335,825
Series 2012B Sales Tax Refunding Bonds	88,905	83,000	82,094	78,541	61,288	26,450	-	-	-	420,278
Series 2012C General Obligation Bonds	6,500	1,800	-	-	-	-	-	-	-	8,300
Series 2012D Taxable GO Bonds	4,110	3,748	3,385	3,095	2,805	4,208	-	-	-	21,351
Series 2012E General Obligation Bonds	5,838	5,706	5,575	5,444	5,313	22,625	14,000	4,000	-	68,501
Series 2013 GO Refunding and Sales Tax Bonds	591,034	576,019	556,019	555,419	555,419	2,598,894	1,811,694	769,938	-	8,014,436
TOTAL INTEREST	\$ 958,500	\$ 890,799	\$ 791,748	\$ 732,774	\$ 710,763	\$ 3,008,740	\$ 2,023,145	\$ 797,738	\$ -	\$ 9,914,207
TOTAL PRINCIPAL AND INTEREST	\$ 3,703,500	\$ 4,650,799	\$ 3,281,748	\$ 1,677,774	\$ 2,860,763	\$ 8,708,740	\$ 7,543,145	\$ 6,822,738	\$ -	\$ 39,249,207

On July 22, 2013, the County issued \$14,315,000 General Obligation Sales Tax Refunding Bonds, Series 2013 with interest rates ranging from 2%-4.5%. The primary purpose was for completing two capital improvement projects: communications system improvements and a new public works facility. A portion of the proceeds of Series 2013 were used to refund \$88,000 of outstanding Series 2006-A, which had an interest rate of 2%.

The County refunded this bond to reduce total debt payments by \$6,539 over the next 3 years.

Conduit Debt - The County has entered into conduit debt arrangements wherein the County issues industrial revenue bonds to finance a portion of the construction of facilities by private enterprises. In return, the private enterprises have executed mortgage notes or leases with the County. The County is not responsible for payment of the original bonds, but rather the debt is secured only by the cash payments agreed to be paid by the private enterprises under the terms of the mortgage or lease agreements. Generally, the conduit debt is arranged so that payments required by the private enterprises are equal to the mortgage payment schedule related to the original debt. The total outstanding balance on the conduit debt could not be determined at December 31, 2013; however, the aggregate principal amount issued (to AGNL Plastics, L.L.C.) was \$21,000,000.

C. Other Long-Term Obligations From Operations

1. *Compensated Absences*

It is the County's policy to permit employees to accumulate vacation to a maximum of 290 hours for full-time employees and 145 hours for part-time employees. Accumulated vacation pay is payable upon termination or resignation from service from the County. During the first 4 years of employment, employees earn vacation at the rate of 3.75 hours per pay period; 5-9 years, employees earn 4.75 hours per pay period; 10-14 years, employees earn 5.50 hours per pay period; and after 15 years, 6.50 hours per pay period of vacation is earned each year.

All full-time equivalent employees earn sick leave at the rate of 4.75 hours per pay period, and may accumulate sick leave up to 1,040 hours. Upon retirement or termination, any employee, if employed for two years or more, shall be compensated for one-third accumulated sick leave up to a maximum of 240 hours at his or her regular rate of pay.

At December 31, 2013, the liability for compensated absences included:

Douglas County	\$ 3,548,825
Lawrence/Douglas County Health Department	116,258
	<u>\$ 3,665,083</u>

2. *Other Post-Employment Benefits*

The County sponsors a single-employer defined benefit healthcare plan that provides healthcare benefits to retirees and their dependents to age 65. The Douglas County Retiree Healthcare Plan (Plan) provides medical benefits to eligible retirees and their spouses. KSA 12-5040 requires all local governmental entities in the state that provide a group healthcare plan to make participation available to all retirees and dependents until the retiree reaches the age of 65 years. No separate financial report is issued for the Plan.

The contribution requirements of plan participants and the County are established and amended by the County. The required contribution is based on projected pay-as-you-go financing requirements. The County contributed approximately \$575,000 of total premiums to the Plan, which includes the expected implicit rate subsidy being provided. Plan participants contributed approximately 55% of total premiums to the Plan through their required contribution rates.

Annual OPEB Cost and Net OPEB Obligation - The County's annual other postemployment benefit (OPEB) cost (expense) is calculated based on the annual required contribution of the employer (ARC), an amount actuarially determined in accordance with the parameters of GASB Statement 45, which requires an actuarial study to be performed at a minimum biennially. The ARC represents a level of funding that, if paid on an ongoing basis, is projected to cover normal cost each year and amortize any unfunded actuarial liabilities (or funding excess) over a period not to exceed thirty years.

The following table shows the components of the County's annual OPEB cost for the Plan for the year, the amount actually contributed to the Plan, and the changes in the County's net OPEB obligation to the Plan:

	<u>2013</u>
Annual required contribution	\$ 7,036,726
Interest on OPEB obligation	1,315,593
Adjustment to annual required contribution	<u>(1,433,011)</u>
Annual OPEB cost	6,919,308
Contributions made	<u>(575,000)</u>
Change in net OPEB obligation	6,344,308
Net OPEB obligation – beginning of year	<u>32,889,819</u>
Net OPEB obligation – end of year	<u>\$ 39,234,127</u>

The County's annual OPEB cost, the percentage of annual OPEB cost contributed to the Plan, and the net OPEB obligation for the year ended December 31, 2013 is as follows:

<u>Year Ended</u>	<u>Annual OPEB Cost</u>	<u>Percentage of Annual OPEB Cost Contributed</u>	<u>Net OPEB Obligation</u>
December 31, 2011	\$ 6,938,873	9.58%	\$ 26,537,761
December 31, 2012	6,856,058	7.35%	32,889,819
December 31, 2013	6,919,308	8.31%	39,234,127

As of January 1, 2014, the most recent actuarial valuation date, the Plan was not funded. The actuarial liability for benefits was \$64.9 million, and there was no actuarial value of assets, resulting in an unfunded actuarial accrued liability (UAAL) of \$64.9 million. The covered payroll (annual payroll of active employees covered by the plan) was \$29.6 million and the ratio of the UAAL to the covered payroll was 219.2%.

Actuarial valuations of an ongoing plan involve estimates of the value of reported amounts and assumptions about the probability of occurrence of events far into the future. Examples include assumptions about future employment, mortality, and the healthcare cost trend. Amounts determined regarding the funded status of the plan and the annual required contributions of the employer are subject to continual revision as actual results are compared with past expectations and new estimates are made about the future. The schedule of funding progress, presented as required supplementary information following the notes to the financial statement, presents multi-year trend information about whether the actuarial value of the plan assets (if any) are increasing or decreasing over time relative to the actuarial accrued liabilities for benefits.

Actuarial Methods and Assumptions - Projections of benefits for financial reporting purposes are based on the substantive plan (the plan as understood by the employer and the plan participants) and include the types of benefits provided at the time of each valuation and the historical pattern of sharing of benefit costs between the employer and plan participants to that point. The actuarial methods and assumptions used include techniques that are designed to reduce the effects of short-term volatility in actuarial accrued liabilities and the actuarial value of assets, consistent with the long-term perspective of the calculations.

In the January 1, 2014, actuarial valuation, the entry age normal actuarial cost method was used. The actuarial assumptions included a 4.0% investment rate of return (includes inflation at 3%), which is the rate of the employer’s own investments as there are no plan assets, and an annual healthcare cost trend of 8%, reduced by decrements to an ultimate rate of 4.75% after seven years. The UAAL is being amortized as a level percent of pay over a closed thirty-year period with 24 years remaining.

D. Interfund Transfers

A summary of interfund transfers is as follows:

From	To	Authority	Amount
General Fund	Capital Improvement	K.S.A. 19-120	\$ 4,075,270
General Fund	Local County Sales Tax	K.S.A. 12-197	1,986,728
General Fund	Employee Benefit	K.S.A. 12-197	460,625
General Fund	Equipment Reserve	K.S.A. 19-119	2,090,985
General Fund	CIP Sales Tax	K.S.A. 19-120	467,887
Employee Benefit	Risk Management	K.S.A. 12-2615	252,857
Special Liability	Risk Management	K.S.A. 12-2615	75,000
Ambulance Fund	Ambulance Capital Reserve	K.S.A. 19-119	675,000
Road & Bridge	Equipment Reserve	K.S.A. 19-119	1,064,865
Equipment Reserve	Capital Improvement	K.S.A. 19-119	58,800
Equipment Reserve	Youth Services Grant	K.S.A. 19-119	7,871
Motor Vehicle Fund	General Fund	K.S.A. 8-145	100,000
Motor Vehicle Fund	Equipment Reserve	K.S.A. 19-119	1,000
Juvenile Detention Center Construction	Youth Services – Juvenile Detention	K.S.A. 19-119	1,792
Trafficway Construction	Road & Bridge	K.S.A. 19-119	44,721
			\$ 11,363,401

The County uses interfund transfers to share administrative cost between funds and allocate sales tax proceeds to certain special revenue funds.

IV. OTHER INFORMATION

A. Litigation

The County can be a defendant in various legal actions pending or in process and other miscellaneous claims. The ultimate liability, if any, that might result from the final resolution of the above matters is not presently determinable. Management and the County's counsel are of the opinion that the final outcome of any such cases will not have an adverse material effect on the County's financial position.

B. Grants

Amounts received or receivable from grantor agencies are subject to audit and adjustment by grantor agencies, principally the federal government. Any disallowed claims, including amounts already collected, may constitute a liability of the applicable funds. The amount, if any, of expenditures which may be disallowed by the grantor cannot be determined at this time although the County expects such amounts, if any, to be immaterial.

C. Risk Management

The County is exposed to various risks of loss related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The County carries commercial coverage for buildings and personal property, general liability, automobile fleet, inland marine, public official and employee errors and omissions, workers' compensation, medical professional liability, boiler and machinery, lawyers professional liability, and law enforcement liability. Claims have not exceeded commercial coverage in any of the last three years, and coverage has not been reduced substantially from the prior year.

The County has established a limited risk management program for employees' health care insurance. The program includes a stop-loss provision for claims over \$150,000 per individual. The County is also self-insured with respect to its obligations to provide workers' compensation for its employees. The estimated liability for payment of incurred (both reported and unreported) but unpaid claims for both programs are recorded in the Employee Benefit Trust Internal Service Fund. Claim liabilities are calculated considering the effects of inflation, recent claim settlement trends, including frequency and amounts of payouts, and other economic and social factors.

Changes in self-insured claims liabilities are as follows:

	<u>2013</u>
Estimated unpaid claims, January 1	\$ 687,262
Incurred claims (including reported and unreported)	4,547,274
Claim payments	<u>(4,609,331)</u>
Estimated unpaid claims, December 31	<u>\$ 625,205</u>

Liabilities related to risks of loss are reported when it is probable that a loss has occurred and the amount of loss can be reasonably estimated. The County has reserved \$4,542,109 of unencumbered cash in the Risk Management Fund and the Employee Benefits Trust for future health and workers' compensation claims.

D. Pension and Other Benefits

1. KPERS and KP&F

Plan description - The County participates in the Kansas Public Employees Retirement System (KPERS), a cost-sharing multiple-employer defined benefit pension plan as provided by K.S.A. 74-4901, et seq. KPERS provides retirement benefits, life insurance, disability income benefits, and death benefits. Kansas law establishes and amends benefit provisions. KPERS issues a publicly available financial report that includes financial statements and required supplementary information. That report may be obtained by writing to KPERS, (611 South Kansas, Suite 100, Topeka, KS 66603) or by calling 1-888-275-5737.

Funding Policy - K.S.A. 74-4919 and K.S.A. 74-49,210 establish the KPERS member-employee contribution rates. Effective July 1, 2009, benefits and funding is based on a two tier schedule. Tier 1 members are active and contributing members hired prior to July 1, 2009. Tier 2 members were first employed in a covered position on or after July 1, 2009. The KPERS member-employee contribution rates are 4% of covered salary for Tier 1 members and 6% of covered salary for Tier 2 members.

The employer collects and remits member-employee contributions according to the provisions of section 414(h) of the Internal Revenue Code. Kansas law provides the employer contribution rate be determined annually based on the results of an annual actuarial valuation. KPERS is funded on an actuarial reserve basis. Kansas law sets a limitation on annual increases in the contribution rates for KPERS employers. The employer rate established by statute for calendar year 2013 was 8.94%. There was a moratorium on the 1% contribution for Group Death and Disability Insurance from April 1 to June 30th during which the rate was 7.94%. The County contributions to KPERS for the years ended December 31, 2013, 2012, and 2011, were \$1,144,694, \$1,032,067 and \$952,496, respectively, equal to the statutory required contributions for each year.

K.S.A. 74-4975 establishes the KP&F member-employee contribution rate at 7% of covered salary. The employer collects and remits member-employee contributions according to the provisions of Section 414(h) of the Internal Revenue Code. State law provides that the employer contribution rates be determined annually based on the results of an annual actuarial valuation. KPERS and KP&F are funded on an actuarial reserve basis. State law sets a limitation on annual increases in the employer contribution rates. The KP&F uniform participating employer rate established for the year beginning January 1, 2013 is 19.96%. Employers participating in KP&F also make contributions to amortize the liability for past service costs, if any, which is determined separately for each participating employer. Douglas County employer contributions to KP&F for the years ending December 31, 2013, 2012, and 2011 were \$1,246,296, \$1,148,272, and \$1,014,207, respectively, equal to the statutory required contributions for each year.

2. *Deferred Compensation Plan*

The County offers its employees a deferred compensation plan (the Plan) created in accordance with Internal Revenue Code Section 457. The Plan, available to all County employees, permits them to defer a portion of their salary until future years. The deferred compensation is not available to employees until termination, retirement, death, or unforeseeable emergency. Plan assets are transferred to a plan agent in a custodial trust and are not available to pay the claims of the County's general creditors. Therefore, the liability and corresponding assets are not reflected in the financial statements.

E. *Cost Sharing Arrangements*

The County has entered into various cost sharing arrangements with the City of Lawrence, Kansas (the City) to provide services and facilities. A listing of those arrangements is as follows:

In 1994, the City and the County agreed to combine their emergency communications services with the costs of the combined operations to be shared as follows: City 66% and County 34%. This agreement was modified in 1997 following the combination of the County emergency medical services and the City fire department in 1996 as discussed below.

In 2012, the City and County agreed to fund improvements to the combined emergency communications system with the costs being shared as follows: City 66% and County 34%. The agreement provided that on completion, the Improvements would be owned and insured by the County. The total cost of these Improvements is estimated to be approximately \$6,600,000. The City will pay for its share of the cost of the Improvements in three annual installments with the first installment being received by the County in 2012. In 2013, the County received the second installment of \$1,000,000 from the City.

In 1996, the County emergency medical services and the City fire department were combined with the City paying 74.36% and the County paying 25.64% of the operating costs of the combined operations. The County pays all the costs of buildings and equipment of the ambulance services and the City pays all the costs of buildings and equipment of the fire department.

As of the effective date of the 1996 agreement, all buildings, equipment and furniture were to be transferred to the ownership of the City. This agreement was later modified in 1997, 1998 and 2005.

In 1996, the City and County agreed to share equally in the cost of construction of a health facility to house the Lawrence-Douglas County Health Department, the Bert Nash Community Mental Health Center and the Douglas County Visiting Nurses Association. The agreement provided that on completion, the building, equipment and furniture would be owned by the City. This health facility was completed and occupied in 1997. A related agreement provides for the City and County to each pay half of the health facility maintenance and operating costs.

The County also pays 1/6th of the cost of the City's planning department.

In 2006, the County participated in the creation of the Lawrence-Douglas County Bioscience Authority (LDCBA), along with the City of Lawrence, the University of Kansas, and the Lawrence Chamber of Commerce. In December 2009, the City and County jointly acquired a building to be used by the LDCBA as a business incubator for life sciences companies. The acquisition was financed by general obligation bonds issued by the City. Debt service for the bonds is funded by rental revenue generated from leasing the building space. Should the rents received be insufficient to pay all the debt service on the bonds, the County has an agreement to pay the City 50% of such shortfall. Additionally, the County pays \$200,000 annually to help fund the LDCBA, an agreement which continues through 2018.

F. Commitments

In March 2012, Douglas County approved an agreement with the Bioscience and Technology Business Center at the University of Kansas to help fund capital costs of the facility's expansion. The County's commitment is for \$1 million, to be paid in equal annual installments of \$100,000 over a 10-year period, beginning in 2012.

In August 2013, the County approved an agreement with Motorola for long-term services, maintenance and system updates in connection with the emergency communications system. The County's commitment is for \$3,104,583, to be paid over a 10 year period with payments beginning in 2014 of \$279,573, gradually increasing to \$380,474 in 2023.

Douglas County, Kansas
 Summary of Expenditures - Actual and Budget
 Regulatory Basis
 For the Year Ended December 31, 2013

Schedule 1

	Certified Budget	Expenditures Chargeable to Current Year	Variance Over (Under)
GOVERNMENTAL TYPE FUNDS:			
GENERAL FUND	\$ 38,931,630	\$ 38,440,504	\$ (491,126)
SPECIAL PURPOSE FUNDS:			
Ambulance	5,220,000	5,212,632	(7,368)
Emergency Telephone Service	620,000	293,180	(326,820)
Employee Benefits	9,101,922	8,842,150	(259,772)
Motor Vehicle Operations	787,769	701,877	(85,892)
Road & Bridge	6,200,000	5,759,373	(440,627)
Special Alcohol	27,900	18,541	(9,359)
Special Building	525,000	111,021	(413,979)
Special Liability	189,109	85,289	(103,820)
Special Parks & Recreation	100,000	100,000	-
Youth Services-Juvenile Detention	1,688,940	1,547,020	(141,920)
DEBT SERVICE FUNDS:			
Bond and Interest	823,956	480,162	(343,794)
Local County Sales Tax	5,257,146	2,582,920	(2,674,226)

Douglas County, Kansas
Schedule of Receipts and Expenditures - Actual and Budget
Regulatory Basis
For the Year Ended December 31, 2013

Schedule 2-1

	<u>Actual</u>	<u>Budget</u>	<u>Variance- Over (Under)</u>
<u>General Fund</u>			
Cash receipts:			
Taxes:			
Ad valorem property tax	\$ 25,674,847	\$ 25,422,527	\$ 252,320
Delinquent tax	393,875	310,000	83,875
Motor vehicle tax	2,397,365	2,258,500	138,865
Local county sales tax	5,830,481	5,720,000	110,481
Other taxes	13,618	-	13,618
Interest and penalties	402,691	360,000	42,691
Total taxes	<u>34,712,877</u>	<u>34,071,027</u>	<u>641,850</u>
Licenses, fees, and permits:			
Licenses, permits & fees	615,097	565,325	49,772
Charges for services	14,403	310,000	(295,597)
District court fees	483,388	317,000	166,388
Mortgage registration	1,948,727	1,450,000	498,727
Total licenses, fees, and permits	<u>3,061,615</u>	<u>2,642,325</u>	<u>419,290</u>
Use of money and property:			
Interest on idle funds	(27,881)	188,000	(215,881)
Total interest	<u>(27,881)</u>	<u>188,000</u>	<u>(215,881)</u>
Other:			
Rental income	90,913	68,000	22,913
Weed department receipts	70,849	-	70,849
Miscellaneous income	162,107	91,000	71,107
Transfers	100,000	-	100,000
Total other	<u>423,869</u>	<u>159,000</u>	<u>264,869</u>
Total cash receipts	<u>\$ 38,170,480</u>	<u>\$ 37,060,352</u>	<u>\$ 1,110,128</u>
Expenditures:			
Administration:			
Personal services	\$ 267,576	\$ 261,672	\$ 5,904
Total administration	<u>267,576</u>	<u>261,672</u>	<u>5,904</u>
Administrative services:			
Personal services	345,395	344,798	597
Contractual services	610,495	586,150	24,345
Miscellaneous	102	-	102
Total administrative services	<u>955,992</u>	<u>930,948</u>	<u>25,044</u>
Agencies county funded:			
Contractual services	6,226,085	6,231,085	(5,000)
Total agency county funded	<u>6,226,085</u>	<u>6,231,085</u>	<u>(5,000)</u>
Appraiser:			
Personal services	580,860	603,646	(22,786)
Contractual services	11,959	16,250	(4,291)
Commodities	(816)	-	(816)
Capital outlay	554	1,500	(946)
Total appraiser	<u>592,557</u>	<u>621,396</u>	<u>(28,839)</u>
CIP projects - capital improvements:			
Transfers to CIP	4,075,270	4,075,270	-
Total CIP projects	<u>4,075,270</u>	<u>4,075,270</u>	<u>-</u>

Douglas County, Kansas
Schedule of Receipts and Expenditures - Actual and Budget
Regulatory Basis
For the Year Ended December 31, 2013

Schedule 2-1

General Fund			Variance- Over (Under)
	Actual	Budget	(Under)
Commissioners:			
Personal services	102,789	108,337	(5,548)
Contractual services	190,236	177,750	12,486
Miscellaneous	111,640	84,792	26,848
Transfers	103,313	-	103,313
Total commissioners	507,978	370,879	137,099
Community service work program:			
Personal services	47,202	47,184	18
Contractual services	12	775	(763)
Commodities	107	550	(443)
Reimbursements	(23,562)	(24,255)	693
Total community service work program	23,759	24,254	(495)
Coroner:			
Contractual services	156,796	161,250	(4,454)
Commodities	1,441	2,000	(559)
Total coroner	158,237	163,250	(5,013)
County Clerk:			
Personal services	351,060	328,297	22,763
Contractual services	1,054	1,920	(866)
Commodities	253	1,300	(1,047)
Miscellaneous	12	250	(238)
Total county clerk	352,379	331,767	20,612
Countywide:			
Contractual services	579,683	672,795	(93,112)
Commodities	142,268	160,500	(18,232)
Capital outlay	(873)	-	(873)
Miscellaneous	352	7,500	(7,148)
Transfers	400,000	-	400,000
Total countywide	1,121,430	840,795	280,635
Court operating:			
Personal services	171,160	209,460	(38,300)
Contractual services	539,750	780,500	(240,750)
Commodities	1,700	8,000	(6,300)
Capital outlay	30,458	16,500	13,958
Miscellaneous	3,332	5,000	(1,668)
Transfers	212,000	-	212,000
Total court operating	958,400	1,019,460	(61,060)
Court trustee:			
Personal services	397,048	401,349	(4,301)
Contractual services	5,329	4,750	579
Commodities	53	350	(297)
Capital outlay	2,036	3,150	(1,114)
Miscellaneous	1,727	7,000	(5,273)
Total court trustee	406,193	416,599	(10,406)
District Attorney:			
Personal services	1,447,690	1,463,634	(15,944)
Contractual services	109,821	107,250	2,571
Capital outlay	2,781	500	2,281
Miscellaneous	14,596	21,500	(6,904)
Total district attorney	1,574,888	1,592,884	(17,996)

Douglas County, Kansas
Schedule of Receipts and Expenditures - Actual and Budget
Regulatory Basis
For the Year Ended December 31, 2013

Schedule 2-1

<u>General Fund</u>			Variance- Over (Under)
	Actual	Budget	(Under)
Elections:			
Personal services	116,277	115,581	696
Contractual services	120,598	91,435	29,163
Commodities	33,757	28,500	5,257
Transfers	90,000	135,000	(45,000)
Total elections	<u>360,632</u>	<u>370,516</u>	<u>(9,884)</u>
Emergency communication center:			
Personal services	1,214,833	1,368,240	(153,407)
Contractual services	51,410	65,400	(13,990)
Commodities	13,622	21,500	(7,878)
Capital outlay	12,001	15,000	(2,999)
Miscellaneous	2,093	1,500	593
Reimbursements	(838,835)	(971,282)	132,447
Total emergency communication center	<u>455,124</u>	<u>500,358</u>	<u>(45,234)</u>
Emergency management:			
Personal services	122,957	117,893	5,064
Contractual services	27,943	32,544	(4,601)
Commodities	1,998	2,750	(752)
Capital outlay	21,232	47,170	(25,938)
Miscellaneous	948	17,800	(16,852)
Transfers	7,500	-	7,500
Total emergency management	<u>182,578</u>	<u>218,157</u>	<u>(35,579)</u>
Fairgrounds:			
Personal services	134,822	131,368	3,454
Contractual services	27,438	35,000	(7,562)
Commodities	14,681	20,533	(5,852)
Transfers	10,000	-	10,000
Total fairgrounds	<u>186,941</u>	<u>186,901</u>	<u>40</u>
First Responders:			
Personal services	1,290	2,000	(710)
Contractual services	49,825	50,500	(675)
Commodities	5,752	5,000	752
Transfers	15,756	-	15,756
Total first responders	<u>72,623</u>	<u>57,500</u>	<u>15,123</u>
Fleet operations:			
Personal services	226,682	229,575	(2,893)
Contractual services	56,380	53,500	2,880
Commodities	880,938	1,003,250	(122,312)
Capital outlay	11,191	15,000	(3,809)
Transfers	10,000	10,000	-
Total fleet operations	<u>1,185,191</u>	<u>1,311,325</u>	<u>(126,134)</u>
Geographic information system:			
Personal services	147,585	160,754	(13,169)
Contractual services	366	5,500	(5,134)
Commodities	538	1,100	(562)
Transfers	16,500	-	16,500
Total geographic information system	<u>164,989</u>	<u>167,354</u>	<u>(2,365)</u>
Heritage Conservation Fund			
Personal services	-	15,553	(15,553)
Total heritage conservation	<u>-</u>	<u>15,553</u>	<u>(15,553)</u>

Douglas County, Kansas
Schedule of Receipts and Expenditures - Actual and Budget
Regulatory Basis
For the Year Ended December 31, 2013

Schedule 2-1

General Fund			Variance- Over (Under)
	Actual	Budget	(Under)
Information technology:			
Personal services	707,673	745,090	(37,417)
Contractual services	261,127	276,920	(15,793)
Commodities	8,223	13,500	(5,277)
Capital outlay	184,990	213,580	(28,590)
Miscellaneous	308	500	(192)
Transfers	56,500	-	56,500
Total information technology	<u>1,218,821</u>	<u>1,249,590</u>	<u>(30,769)</u>
Maintenance:			
Personal services	296,774	299,437	(2,663)
Contractual services	120,292	112,069	8,223
Commodities	65,533	76,700	(11,167)
Capital outlay	-	1,000	(1,000)
Reimbursements	(18,501)	(23,201)	4,700
Total maintenance	<u>464,098</u>	<u>466,005</u>	<u>(1,907)</u>
Noxious weeds:			
Personal services	136,800	114,165	22,635
Contractual services	1,499	1,900	(401)
Commodities	95,816	125,660	(29,844)
Transfers	20,000	20,000	-
Total noxious weeds	<u>254,115</u>	<u>261,725</u>	<u>(7,610)</u>
Parks:			
Personal services	108,159	104,864	3,295
Contractual services	25,390	27,900	(2,510)
Commodities	33,750	34,300	(550)
Transfers	25,000	25,000	-
Total parks	<u>192,299</u>	<u>192,064</u>	<u>235</u>
Register of Deeds:			
Personal services	236,380	246,357	(9,977)
Total register of deeds	<u>236,380</u>	<u>246,357</u>	<u>(9,977)</u>
Shared costs & transfers:			
Contractual services	34,852	51,000	(16,148)
Commodities	267	-	267
Agencies and projects	898,033	1,514,458	(616,425)
Miscellaneous	4,110	-	4,110
Transfers	3,365,056	2,816,501	548,555
Total shared costs & transfers	<u>4,302,318</u>	<u>4,381,959</u>	<u>(79,641)</u>
Sheriff:			
Personal services	3,933,911	3,903,845	30,066
Contractual services	113,729	145,150	(31,421)
Commodities	52,814	61,595	(8,781)
Capital outlay	37,906	70,000	(32,094)
Transfers	284,200	278,200	6,000
Total sheriff	<u>4,422,560</u>	<u>4,458,790</u>	<u>(36,230)</u>
Sheriff Clinton Lake Patrol:			
Personal services	34,565	37,800	(3,235)
Contractual services	552	500	52
Commodities	4,771	1,865	2,906
Capital outlay	-	5,000	(5,000)
Transfers	5,200	-	5,200
Total sheriff Clinton Lake patrol	<u>45,088</u>	<u>45,165</u>	<u>(77)</u>

Douglas County, Kansas
Schedule of Receipts and Expenditures - Actual and Budget
Regulatory Basis
For the Year Ended December 31, 2013

Schedule 2-1

General Fund		Actual	Budget	Variance- Over (Under)
Sheriff inmate:				
Contractual services		2,203	21,000	(18,797)
Commodities		41,024	24,000	17,024
Capital outlay		936	12,000	(11,064)
Transfers		22,500	-	22,500
Total sheriff inmate		<u>66,663</u>	<u>57,000</u>	<u>9,663</u>
Sheriff jail:				
Personal services		4,507,043	4,589,340	(82,297)
Contractual services		372,950	705,800	(332,850)
Commodities		398,593	510,700	(112,107)
Capital outlay		7,770	6,500	1,270
Transfers		268,700	202,700	66,000
Total sheriff jail		<u>5,555,056</u>	<u>6,015,040</u>	<u>(459,984)</u>
Sheriff reentry management:				
Personal services		142,895	137,509	5,386
Contractual services		(3,213)	20,190	(23,403)
Commodities		(323)	-	(323)
Transfers		18,000	-	18,000
Total sheriff reentry management		<u>157,359</u>	<u>157,699</u>	<u>(340)</u>
Sheriff underwater recovery:				
Contractual services		5,666	7,500	(1,834)
Capital outlay		10,174	7,000	3,174
Total sheriff underwater recovery		<u>15,840</u>	<u>14,500</u>	<u>1,340</u>
Sustainability management:				
Personal services		79,752	42,169	37,583
Contractual services		1,723	4,160	(2,437)
Commodities		150	300	(150)
Reimbursements		(27,647)	(18,652)	(8,995)
Agencies and projects		98,234	-	98,234
Total sustainability management		<u>152,212</u>	<u>27,977</u>	<u>124,235</u>
Treasurer:				
Personal services		212,730	212,062	668
Contractual services		18,233	27,750	(9,517)
Commodities		3,187	19,000	(15,813)
Capital outlay		-	750	(750)
Transfers		1,000	1,000	-
Total treasurer		<u>235,150</u>	<u>260,562</u>	<u>(25,412)</u>
Utility building maintenance:				
Contractual services		32,447	45,000	(12,553)
Total utility building maintenance		<u>32,447</u>	<u>45,000</u>	<u>(12,553)</u>
Utilities:				
Contractual services		805,333	903,718	(98,385)
Reimbursements		(32,278)	(33,576)	1,298
Transfers		75,000	-	75,000
Total utilities		<u>848,055</u>	<u>870,142</u>	<u>(22,087)</u>
Utility telephone:				
Contractual services		153,511	156,300	(2,789)
Capital outlay		-	3,000	(3,000)
Total utility telephone		<u>153,511</u>	<u>159,300</u>	<u>(5,789)</u>

Douglas County, Kansas
 Schedule of Receipts and Expenditures - Actual and Budget
 Regulatory Basis
 For the Year Ended December 31, 2013

Schedule 2-1

	<u>Actual</u>	<u>Budget</u>	Variance- Over (Under)
<u>General Fund</u>			
Zoning:			
Personal services	216,576	293,082	(76,506)
Contractual services	19,119	21,750	(2,631)
Capital outlay	24,015	-	24,015
Total zoning	<u>259,710</u>	<u>314,832</u>	<u>(55,122)</u>
 Total expenditures	 <u>\$ 38,440,504</u>	 <u>\$ 38,931,630</u>	 <u>\$ (491,126)</u>
 Receipts over (under) expenditures	 (270,024)		
 Unencumbered cash, beginning	 2,397,814		
 Unencumbered cash, ending	 <u>\$ 2,127,790</u>		

Douglas County, Kansas
Schedule of Receipts and Expenditures - Actual and Budget
Regulatory Basis
For the Year Ended December 31, 2013

Special Purpose Fund - Ambulance

	<u>Actual</u>	<u>Budget</u>	<u>Variance- Over (Under)</u>
Cash receipts:			
Ad valorem property tax	\$ 2,954,621	\$ 2,954,621	\$ -
Delinquent tax	33,115	33,115	-
Motor vehicle tax	208,828	208,828	-
Charges for service	<u>2,033,880</u>	<u>2,033,880</u>	<u>-</u>
Total cash receipts	<u>\$ 5,230,444</u>	<u>\$ 5,230,444</u>	<u>\$ -</u>
Expenditures:			
Contractual services	\$ 4,352,654	\$ 4,349,117	\$ 3,537
Commodities	150,182	135,000	15,182
Capital outlay	34,646	65,000	(30,354)
Transfers	675,000	670,883	4,117
Miscellaneous	<u>150</u>	<u>-</u>	<u>150</u>
Total expenditures	<u>\$ 5,212,632</u>	<u>\$ 5,220,000</u>	<u>\$ (7,368)</u>
Receipts over (under) expenditures	17,812		
Unencumbered cash, beginning	<u>9</u>		
Unencumbered cash, ending	<u>\$ 17,821</u>		

Douglas County, Kansas
Schedule of Receipts and Expenditures - Actual and Budget
Regulatory Basis
For the Year Ended December 31, 2013

Special Purpose Fund - Economic Development

	<u>Actual</u>	<u>Budget</u>	<u>Variance- Over (Under)</u>
Cash receipts:			
Ad valorem property tax	\$ -	\$ -	\$ -
Delinquent tax	-	-	-
Motor vehicle tax	-	-	-
In lieu of tax	-	-	-
Charges for service	-	-	-
Intergovernmental	-	-	-
Sale of property	-	-	-
Miscellaneous	-	-	-
	<hr/>	<hr/>	<hr/>
Total cash receipts	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Expenditures:			
Personal services	\$ -	\$ -	\$ -
Contractual services	-	-	-
Commodities	-	-	-
Capital outlay	-	-	-
Transfers	-	-	-
Miscellaneous	-	-	-
	<hr/>	<hr/>	<hr/>
Total expenditures	<u>\$ -</u>	<u>\$ -</u>	<u>\$ -</u>
Receipts over (under) expenditures	-		
Unencumbered cash, beginning	<u>2,575</u>		
Unencumbered cash, ending	<u>\$ 2,575</u>		

Douglas County, Kansas
Schedule of Receipts and Expenditures - Actual and Budget
Regulatory Basis
For the Year Ended December 31, 2013

Special Purpose Fund - Emergency Telephone Service

	Actual	Budget	Variance- Over (Under)
Cash receipts:			
911 emergency telephone service tax	\$ 508,305	\$ 510,000	\$ (1,695)
Interest on idle funds	500	-	500
	\$ 508,805	\$ 510,000	\$ (1,195)
Expenditures:			
Contractual services	\$ 283,751	\$ 318,000	\$ (34,249)
Capital outlay	9,429	163,000	(153,571)
Transfers	-	139,000	(139,000)
	\$ 293,180	\$ 620,000	\$ (326,820)
Receipts over (under) expenditures	215,625		
Unencumbered cash, beginning	450,588		
Unencumbered cash, ending	\$ 666,213		

Douglas County, Kansas
 Schedule of Receipts and Expenditures - Actual and Budget
 Regulatory Basis
 For the Year Ended December 31, 2013

Special Purpose Fund - Employee Benefits

	Actual	Budget	Variance- Over (Under)
Cash receipts:			
Ad valorem property tax	\$ 7,054,935	\$ 6,985,318	\$ 69,617
Delinquent tax	112,510	80,000	32,510
Motor vehicle tax	676,639	633,800	42,839
Miscellaneous	442,061	486,189	(44,128)
Transfers	460,625	460,625	-
	<u>\$ 8,746,770</u>	<u>\$ 8,645,932</u>	<u>\$ 100,838</u>
Total cash receipts			
Expenditures:			
Personal services	\$ 8,589,293	\$ 8,849,065	\$ (259,772)
Transfers	252,857	252,857	-
	<u>\$ 8,842,150</u>	<u>\$ 9,101,922</u>	<u>\$ (259,772)</u>
Total expenditures			
Receipts over (under) expenditures	(95,380)		
Unencumbered cash, beginning	426,964		
Unencumbered cash, ending	<u>\$ 331,584</u>		

Douglas County, Kansas
 Schedule of Receipts and Expenditures - Actual and Budget
 Regulatory Basis
 For the Year Ended December 31, 2013

Special Purpose Fund - Motor Vehicle Operations

	Actual	Budget	Variance- Over (Under)
Cash receipts:			
Charges for service	\$ 714,166	\$ 737,000	\$ (22,834)
Total cash receipts	\$ 714,166	\$ 737,000	\$ (22,834)
Expenditures:			
Personal services	\$ 568,783	\$ 598,633	\$ (29,850)
Contractual services	26,795	42,200	(15,405)
Commodities	5,299	9,500	(4,201)
Capital outlay	-	136,436	(136,436)
Transfers	101,000	1,000	100,000
Total expenditures	\$ 701,877	\$ 787,769	\$ (85,892)
Receipts over (under) expenditures	12,289		
Unencumbered cash, beginning	57,957		
Unencumbered cash, ending	\$ 70,246		

Douglas County, Kansas
Schedule of Receipts and Expenditures - Actual and Budget
Regulatory Basis
For the Year Ended December 31, 2013

Special Purpose Fund - Road & Bridge

	<u>Actual</u>	<u>Budget</u>	Variance- Over (Under)
Cash receipts:			
Ad valorem property tax	\$ 3,338,391	\$ 3,338,391	\$ -
Delinquent tax	48,970	48,970	-
Motor vehicle tax	283,047	283,047	-
Fees and permits	2,457	4,000	(1,543)
Charges for service	25,013	-	25,013
Intergovernmental	2,099,307	2,131,542	(32,235)
Miscellaneous	80	-	80
Transfers	44,721	-	44,721
	<u>\$ 5,841,986</u>	<u>\$ 5,805,950</u>	<u>\$ 36,036</u>
Total cash receipts			
Expenditures:			
Personal services	\$ 2,269,836	\$ 2,300,000	\$ (30,164)
Contractual services	1,404,788	1,521,135	(116,347)
Commodities	1,012,889	1,250,000	(237,111)
Capital outlay	6,995	64,000	(57,005)
Transfers	1,064,865	1,064,865	-
	<u>\$ 5,759,373</u>	<u>\$ 6,200,000</u>	<u>\$ (440,627)</u>
Total expenditures			
Receipts over (under) expenditures	82,613		
Unencumbered cash, beginning	<u>557,877</u>		
Unencumbered cash, ending	<u>\$ 640,490</u>		

Douglas County, Kansas
 Schedule of Receipts and Expenditures - Actual and Budget
 Regulatory Basis
 For the Year Ended December 31, 2013

Special Purpose Fund - Special Alcohol

	<u>Actual</u>	<u>Budget</u>	<u>Variance- Over (Under)</u>
Cash receipts:			
Special alcohol tax	\$ 22,884	\$ 27,900	\$ (5,016)
Total cash receipts	<u>\$ 22,884</u>	<u>\$ 27,900</u>	<u>\$ (5,016)</u>
Expenditures:			
Agencies	\$ 18,541	\$ 27,900	\$ (9,359)
Total expenditures	<u>\$ 18,541</u>	<u>\$ 27,900</u>	<u>\$ (9,359)</u>
Receipts over (under) expenditures	4,343		
Unencumbered cash, beginning	<u>8,362</u>		
Unencumbered cash, ending	<u>\$ 12,705</u>		

Douglas County, Kansas
 Schedule of Receipts and Expenditures - Actual and Budget
 Regulatory Basis
 For the Year Ended December 31, 2013

Special Purpose Fund - Special Building

	<u>Actual</u>	<u>Budget</u>	<u>Variance- Over (Under)</u>
Cash receipts:			
Ad valorem property tax	\$ 299,061	\$ 295,940	\$ 3,121
Delinquent tax	3,211	3,000	211
Motor vehicle tax	16,791	12,000	4,791
Miscellaneous	19,017	-	19,017
Total cash receipts	<u>\$ 338,080</u>	<u>\$ 310,940</u>	<u>\$ 27,140</u>
Expenditures:			
Contractual services	\$ 47,775	\$ 525,000	\$ (477,225)
Capital outlay	63,246	-	63,246
Total expenditures	<u>\$ 111,021</u>	<u>\$ 525,000</u>	<u>\$ (413,979)</u>
Receipts over (under) expenditures	227,059		
Unencumbered cash, beginning	<u>353,929</u>		
Unencumbered cash, ending	<u>\$ 580,988</u>		

Douglas County, Kansas
 Schedule of Receipts and Expenditures - Actual and Budget
 Regulatory Basis
 For the Year Ended December 31, 2013

Special Purpose Fund - Special Liability

	Actual	Budget	Variance- Over (Under)
Cash receipts:			
Ad valorem property tax	\$ 14	\$ -	\$ 14
Delinquent tax	1,247	400	847
Motor vehicle tax	9,835	10,800	(965)
Total cash receipts	\$ 11,096	\$ 11,200	\$ (104)
Expenditures:			
Contractual services	\$ 10,289	\$ 104,109	\$ (93,820)
Transfers	75,000	75,000	-
Miscellaneous	-	10,000	(10,000)
Total expenditures	\$ 85,289	\$ 189,109	\$ (103,820)
Receipts over (under) expenditures	(74,193)		
Unencumbered cash, beginning	207,114		
Unencumbered cash, ending	\$ 132,921		

Douglas County, Kansas
Schedule of Receipts and Expenditures - Actual and Budget
Regulatory Basis
For the Year Ended December 31, 2013

Special Purpose Fund - Special Parks & Recreation

	<u>Actual</u>	<u>Budget</u>	<u>Variance- Over (Under)</u>
Cash receipts:			
Special alcohol tax	\$ 13,618	\$ 15,980	\$ (2,362)
Total cash receipts	<u>\$ 13,618</u>	<u>\$ 15,980</u>	<u>\$ (2,362)</u>
Expenditures:			
Recreation facilities	\$ 100,000	\$ 100,000	\$ -
Total expenditures	<u>\$ 100,000</u>	<u>\$ 100,000</u>	<u>\$ -</u>
Receipts over (under) expenditures	(86,382)		
Unencumbered cash, beginning	<u>110,109</u>		
Unencumbered cash, ending	<u>\$ 23,727</u>		

Douglas County, Kansas
 Schedule of Receipts and Expenditures - Actual and Budget
 Regulatory Basis
 For the Year Ended December 31, 2013

Special Purpose Fund - Youth Services-Juvenile Detention

	<u>Actual</u>	<u>Budget</u>	Variance- Over (Under)
Cash receipts:			
Ad valorem property tax	\$ 1,047,388	\$ 1,036,799	\$ 10,589
Delinquent tax	20,780	15,000	5,780
Motor vehicle tax	127,743	124,000	3,743
Intergovernmental	120,600	104,163	16,437
Interest on idle funds	999	2,400	(1,401)
Reimbursements	119,343	95,000	24,343
Transfers	1,792	-	1,792
	<u>1,438,645</u>	<u>1,377,362</u>	<u>61,283</u>
Total cash receipts	<u>\$ 1,438,645</u>	<u>\$ 1,377,362</u>	<u>\$ 61,283</u>
Expenditures:			
Personal services	\$ 1,374,544	\$ 1,462,813	\$ (88,269)
Contractual services	89,070	125,625	(36,555)
Commodities	76,216	86,925	(10,709)
Capital outlay	2,316	1,500	816
Debt payment	4,827	4,827	-
Miscellaneous	47	7,250	(7,203)
	<u>1,547,020</u>	<u>1,688,940</u>	<u>(141,920)</u>
Total expenditures	<u>\$ 1,547,020</u>	<u>\$ 1,688,940</u>	<u>\$ (141,920)</u>
Receipts over (under) expenditures	(108,375)		
Unencumbered cash, beginning	<u>470,906</u>		
Unencumbered cash, ending	<u>\$ 362,531</u>		

Douglas County, Kansas
Schedule of Receipts and Expenditures
Regulatory Basis
For the Year Ended December 31, 2013

Non-budgeted Special Purpose Funds

	Ambulance Capital Reserve	Community Correction Plan	Donations	Equipment Reserve	Grants Programs	Prosecutor Training & Assistance	Register of Deeds Technology
Cash receipts:							
Charges for services	\$ -	\$ 4,540	\$ -	\$ -	\$ -	\$ 8,257	\$ 154,806
Licenses, permits, and fees	-	-	-	-	-	-	-
Intergovernmental	-	541,217	-	1,150,700	391,512	-	-
Miscellaneous	-	-	1,567	22,758	-	-	-
Interest income	466	-	77	11,199	-	-	263
Transfers	675,000	-	-	3,156,850	-	-	-
Total cash receipts	675,466	545,757	1,644	4,341,507	391,512	8,257	155,069
Expenditures:							
Personal services	-	527,973	-	-	234,967	-	-
Contractual services	-	(1,747)	125	846,206	126,808	7,716	28,273
Commodities	-	(3,934)	356	24,494	2,685	-	-
Capital outlay	70,080	3,536	-	3,077,168	5,211	-	5,066
Miscellaneous	-	-	-	486	3,322	-	-
Agencies and projects	-	-	-	325,870	-	-	-
Transfers	-	-	-	66,671	-	-	-
Total expenditures	70,080	525,828	481	4,340,895	372,993	7,716	33,339
Receipts over (under) expenditures	605,386	19,929	1,163	612	18,519	541	121,730
Unencumbered cash, beginning	470,120	2,316	81,733	10,690,216	205,674	31,578	202,418
Unencumbered cash, ending	<u>\$ 1,075,506</u>	<u>\$ 22,245</u>	<u>\$ 82,896</u>	<u>\$ 10,690,828</u>	<u>\$ 224,193</u>	<u>\$ 32,119</u>	<u>\$ 324,148</u>

(Continued)

Douglas County, Kansas
 Schedule of Receipts and Expenditures
 Regulatory Basis
 For the Year Ended December 31, 2013

Non-budgeted Special Purpose Funds

	Sheriff Special Use	Spec Law Enforcement Trust	Special Highway Improvement	Youth Services Grants	Valley View	Total
Cash receipts:						
Charges for services	\$ -	\$ -	\$ -	\$ -	\$ -	\$ 167,603
Licenses, permits, and fees	32,174	163,621	-	-	-	195,795
Intergovernmental	-	-	-	550,956	-	2,634,385
Miscellaneous	-	193,986	-	-	-	218,311
Interest income	-	2,152	-	-	126	14,283
Transfers	-	-	-	7,871	-	3,839,721
Total cash receipts	32,174	359,759	-	558,827	126	7,070,098
Expenditures:						
Personal services	-	-	-	374,295	-	1,137,235
Contractual services	5,158	45,220	10,458	188,138	-	1,256,355
Commodities	9,844	8,703	-	22,564	-	64,712
Capital outlay	-	67,728	-	50,901	-	3,279,690
Miscellaneous	-	182,863	-	-	-	186,671
Agencies and projects	-	-	-	-	-	325,870
Transfers	-	-	-	-	-	66,671
Total expenditures	15,002	304,514	10,458	635,898	-	6,317,204
Receipts over (under) expenditures	17,172	55,245	(10,458)	(77,071)	126	752,894
Unencumbered cash, beginning	47,934	382,896	483,272	574,452	109,226	13,281,835
Unencumbered cash, ending	<u>\$ 65,106</u>	<u>\$ 438,141</u>	<u>\$ 472,814</u>	<u>\$ 497,381</u>	<u>\$ 109,352</u>	<u>\$ 14,034,729</u>

Douglas County, Kansas
Schedule of Receipts and Expenditures
Regulatory Basis
For the Year Ended December 31, 2013

Capital Project Funds

	Capital Improvement Plan	Trafficway Construction	Juvenile Detention Center Construction	CIP Sales Tax	Total
Receipts and other sources:					
Lease proceeds	\$ 31,200	\$ -	\$ -	\$ -	\$ 31,200
Debt issuance	14,502,439	-	-	-	14,502,439
Interest on idle funds	18,615	-	-	1,739	20,354
Miscellaneous	480,527	-	-	-	480,527
Sale of property	324,400	-	-	-	324,400
Transfers	4,134,070	-	-	467,887	4,601,957
	<u>19,491,251</u>	<u>-</u>	<u>-</u>	<u>469,626</u>	<u>19,960,877</u>
Total receipts and other sources					
Expenditures:					
Contractual services	3,033,860	-	-	-	3,033,860
Transfers	-	44,721	1,792	-	46,513
Miscellaneous	421,965	-	-	-	421,965
Capital outlay	3,775,002	-	-	-	3,775,002
	<u>7,230,827</u>	<u>44,721</u>	<u>1,792</u>	<u>-</u>	<u>7,277,340</u>
Total expenditures					
Receipts and other sources over (under) expenditures	12,260,424	(44,721)	(1,792)	469,626	12,683,537
Unencumbered cash, beginning	16,179,032	44,721	1,792	1,507,277	17,732,822
Unencumbered cash, ending	<u>\$ 28,439,456</u>	<u>\$ -</u>	<u>\$ -</u>	<u>\$ 1,976,903</u>	<u>\$ 30,416,359</u>

Douglas County, Kansas
 Schedule of Receipts and Expenditures - Actual and Budget
 Regulatory Basis
 For the Year Ended December 31, 2013

Debt Service Fund - Bond and Interest Fund

	<u>Actual</u>	<u>Budget</u>	Variance- Over (Under)
Cash receipts:			
Taxes	\$ 157	\$ 500	\$ (343)
Special assessments	429,382	420,000	9,382
Interest	-	220	(220)
Debt issuance	88,000	-	88,000
	<u>\$ 517,539</u>	<u>\$ 420,720</u>	<u>\$ 96,819</u>
Total cash receipts			
Expenditures:			
Principal	\$ 317,000	\$ 322,000	\$ (5,000)
Interest	124,362	120,673	3,689
Miscellaneous	38,800	30,000	8,800
Future payments	-	351,283	(351,283)
Subtotal subject to budget	<u>480,162</u>	<u>823,956</u>	<u>(343,794)</u>
Refunded debt *	88,000	-	88,000
	<u>\$ 568,162</u>	<u>\$ 823,956</u>	<u>\$ (255,794)</u>
Total expenditures			
Receipts over (under) expenditures	(50,623)		
Unencumbered cash, beginning	<u>376,833</u>		
Unencumbered cash, ending	<u>\$ 326,210</u>		

* Not subjected to the County's certified budget

Debt Service Fund - Local County Sales Tax

	<u>Actual</u>	<u>Budget</u>	Variance- Over (Under)
Cash receipts:			
Transfer	\$ 1,986,728	\$ 1,986,728	\$ -
Miscellaneous	30	-	30
	<u>\$ 1,986,758</u>	<u>\$ 1,986,728</u>	<u>\$ 30</u>
Total cash receipts			
Expenditures:			
Principal	\$ 2,240,000	\$ 2,240,000	\$ -
Interest	342,920	342,920	-
Future payments	-	2,674,226	(2,674,226)
	<u>\$ 2,582,920</u>	<u>\$ 5,257,146</u>	<u>\$ (2,674,226)</u>
Total expenditures			
Receipts over (under) expenditures	(596,162)		
Unencumbered cash, beginning	<u>3,315,161</u>		
Unencumbered cash, ending	<u>\$ 2,718,999</u>		

Douglas County, Kansas
Schedule of Receipts and Expenditures
Regulatory Basis
For the Year Ended December 31, 2013

Internal Service Fund - Employee Benefits Trust

	Actual
Cash Receipts:	
Charges for services	\$ 4,256,224
Interest earnings	2,635
Miscellaneous	344,551
Total cash receipts	4,603,410
Expenditures:	
Claims paid	6,244,886
Contractual services	574,991
Total expenditures	6,819,877
Receipts over expenditures	(2,216,467)
Unencumbered cash, beginning	6,552,605
Unencumbered cash, ending	\$ 4,336,138

Internal Service Fund - Risk Management

	Actual
Cash Receipts:	
Interest earnings	\$ 231
Transfers	327,857
Total cash receipts	328,088
Expenditures:	
Personal services	78,470
Contractual services	43,219
Total expenditures	121,689
Receipts over expenditures	206,399
Unencumbered cash, beginning	(2,705)
Unencumbered cash, ending	\$ 203,694

Douglas County, Kansas
 Summary of Receipts and Disbursements
 Regulatory Basis
 For the Year Ended December 31, 2013

Agency Funds

Fund	Beginning Cash Balance	Cash Receipts	Cash Disbursements	Ending Cash Balance
Distributable Funds:				
Tax Accounts	\$ 69,835,241	\$ 113,726,567	\$ 111,948,694	\$ 71,613,114
Motor Vehicle Accounts	2,513,065	64,133	-	2,577,198
Total Distributable Funds	<u>72,348,306</u>	<u>113,790,700</u>	<u>111,948,694</u>	<u>74,190,312</u>
Other Agency Funds:				
Sheriff Seized Property	48,536	(25,568)	22,968	-
Sheriff Inmate Funds	13,760	189,458	192,666	10,552
Sheriff Reward Fund	12,020	6	-	12,026
Sheriff Bond Fund	7,681	901,762	902,432	7,011
District Attorney Funds	135,832	207,137	190,165	152,804
Employee Contribution	47,308	205,023	217,105	35,226
Kansas Commission Fees	35	(35)	-	-
Register of Deeds Holding	585	(131)	-	454
Payroll Holding	75	-	75	-
Employee Activities	4,155	4,732	4,315	4,572
Total Other Agency Funds	<u>269,987</u>	<u>1,482,384</u>	<u>1,529,726</u>	<u>222,645</u>
Total Agency Funds	<u>\$ 72,618,293</u>	<u>\$ 115,273,084</u>	<u>\$ 113,478,420</u>	<u>\$ 74,412,957</u>

Douglas County, Kansas
Schedule of Receipts and Expenditures
Regulatory Basis
For the Year Ended December 31, 2013

Related Municipal Entity - Douglas County Extension Council

	<u>Actual</u>
Cash receipts:	
County appropriation	\$ 455,400
Charges for services	171,551
Miscellaneous	1,545
	<hr/>
Total cash receipts	628,496
	<hr/>
Expenditures:	
Personnel services	428,885
Contractual services	116,743
Commodities	64,333
Capital outlay	24,316
	<hr/>
Total expenditures	634,277
	<hr/>
Receipts over expenditures	(5,781)
Unencumbered cash, beginning	587,871
	<hr/>
Unencumbered cash, ending	\$ 582,090
	<hr/> <hr/>

Related Municipal Entity - Lawrence/Douglas Co Health Dept.

	<u>Actual</u>
Cash receipts:	
City/County appropriation	\$ 1,629,341
Grants	1,198,017
Fines, fees and permits	42,745
Charges for services	384,141
Interest	9,284
Miscellaneous	94,838
	<hr/>
Total cash receipts	3,358,366
	<hr/>
Expenditures:	
Personnel services	2,776,314
Contractual services	227,085
Commodities	340,158
Capital outlay	58,728
Miscellaneous	66,825
	<hr/>
Total expenditures	3,469,110
	<hr/>
Receipts over expenditures	(110,744)
Unencumbered cash, beginning	2,205,345
	<hr/>
Unencumbered cash, ending	\$ 2,094,601
	<hr/> <hr/>

Douglas County, Kansas
Schedule of Receipts and Expenditures
Regulatory Basis
For the Year Ended December 31, 2013

Related Municipal Entity - Douglas County Free Fair

	<u>Actual</u>
Cash receipts:	
County appropriation	\$ 10,000
Charges for services	279,137
Interest	36
	<hr/>
Total cash receipts	289,173
	<hr/>
Expenditures:	
Personnel services	31,483
Contractual services	38,338
Commodities	204,833
Capital outlay	17,063
	<hr/>
Total expenditures	291,717
	<hr/>
Receipts over expenditures	(2,544)
Unencumbered cash, beginning	<hr/> 54,663
Unencumbered cash, ending	<hr/> <hr/> \$ 52,119

REGULATORY - REQUIRED
SUPPLEMENTARY INFORMATION

DOUGLAS COUNTY, KANSAS

**OTHER INFORMATION
OTHER POST-EMPLOYMENT BENEFITS
SCHEDULE OF FUNDING PROGRESS**

December 31, 2013

<u>Actuarial Valuation Date</u>	<u>Actuarial Value of Assets</u>	<u>Actuarial Accrued Liability (b)</u>	<u>Unfunded AAL (b) – (a)</u>	<u>Funded Ratio (a/b)</u>	<u>Covered Payroll (c)</u>	<u>UAAL as Percent of Payroll (b-a)/(c)</u>
01/01/2010	\$ --	\$ 63,486,148	\$ 63,486,148	0.0%	\$ 25,766,105	246.4%
01/01/2012	--	67,122,488	67,122,488	0.0%	26,384,234	254.4%
01/01/2014	--	64,921,890	64,921,890	0.0%	29,620,236	219.2%